

ENVIRONMENTAL ASSESSMENT BOARD



ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARINGS

VOLUME: 23

DATE: Monday, June 3, 1991

BEFORE:

HON. MR. JUSTICE E. SAUNDERS Chairman

DR. G. CONNELL Member

MS. G. PATTERSON Member

EARR
ASSOCIATES &
REPORTING INC.

(416) 482-3277

2300 Yonge St. Suite 709 Toronto, Canada M4P 1E4

ENVIRONMENTAL ASSESSMENT BOARD
ONTARIO HYDRO DEMAND/SUPPLY PLAN HEARING

IN THE MATTER OF the Environmental Assessment Act,
R.S.O. 1980, c. 140, as amended, and Regulations
thereunder;

AND IN THE MATTER OF an undertaking by Ontario Hydro
consisting of a program in respect of activities
associated with meeting future electricity
requirements in Ontario.

Held on the 5th Floor, 2200
Yonge Street, Toronto, Ontario,
on Monday, the 3rd day of June,
1991, commencing at 10:00 a.m.

VOLUME 23

B E F O R E :

THE HON. MR. JUSTICE E. SAUNDERS	Chairman
DR. G. CONNELL	Member
MS. G. PATTERSON	Member

S T A F F :

MR. M. HARPUR	Board Counsel
MR. R. NUNN	Counsel/Manager, Informations Systems
MS. C. MARTIN	Administrative Coordinator
MS. G. MORRISON	Executive Coordinator



Digitized by the Internet Archive
in 2022 with funding from
University of Toronto

<https://archive.org/details/31761114681596>

* A P P E A R A N C E S

B. CAMPBELL	)	ONTARIO HYDRO
L. FORMUSA)	
B. HARVIE)	
J.C. SHEPHERD	)	IPPSO
I. MONDROW)	
R. WATSON	)	MUNICIPAL ELECTRIC
A. MARK	)	ASSOCIATION
S. COUBAN	)	PROVINCIAL GOVERNMENT
P. MORAN	)	AGENCIES
C. MARLATT	)	NORTH SHORE TRIBAL COUNCIL,
D. ESTRIN	)	UNITED CHIEFS AND COUNCILS
		OF MANITOULIN, UNION OF
		ONTARIO INDIANS
D. POCH	)	COALITION OF ENVIRONMENTAL
D. STARKMAN	)	GROUPS
D. ARGUE)	
T. ROCKINGHAM		MINISTRY OF ENERGY
B. KELSEY	)	NORTHWATCH
L. GREENSPOON)	
J. RODGER		AMPCO
M. MATTSON		ENERGY PROBE
A. WAFFLE		ENVIRONMENT CANADA
M. CAMPBELL	)	ONTARIO PUBLIC HEALTH
M. IZZARD	)	ASSOCIATION, INTERNATIONAL
		INSTITUTE OF CONCERN FOR
		PUBLIC HEALTH
J. PASSMORE	)	SESCI
G. GRENVILLE-WOOD)	

A P P E A R A N C E S
(Cont'd)

D. ROGERS		ONGA
H. POCH	)	CITY OF TORONTO
J. PARKINSON)	
R. POWER		CITY OF TORONTO, SOUTH BRUCE ECONOMIC CORP.
S. THOMPSON		ONTARIO FEDERATION OF AGRICULTURE
B. BODNER		CONSUMERS GAS
J. MONGER	)	CAC (ONTARIO)
K. ROSENBERG)	
C. GATES)	
W. TRIVETT		RON HUNTER
M. KLIPPENSTEIN		POLLUTION PROBE
N. KLEER	)	NAN/TREATY #3/TEME-AUGAMA
J. OLTHUIS	)	ANISHNABAI AND MOOSE RIVER/
J. CASTRILLI	)	JAMES BAY COALITION
T. HILL		TOWN OF NEWCASTLE
M. OMATSU	)	OMAA
B. ALLISON)	
C. REID)	
E. LOCKERBY		AECL
C. SPOEL	)	CANADIAN VOICE OF WOMEN
U. FRANKLIN	)	FOR PEACE
B. CARR)	
F. MACKESY		ON HER OWN BEHALF
M. BADER		DOFASCO

I N D E X o f P R O C E E D I N G S

Page No.

<u>RONALD TABOREK,</u>	
<u>DAVID BARRIE,</u>	
<u>JOHN KENNETH SNELSON,</u>	
<u>JUDITH RYAN; Resumed</u>	3984
Cross-Examination by Mr. Shepherd (cont'd)	3984
Cross-Examination by Mr. Power	4050
Cross-Examination by Mr. Grenville-Wood	4075
Cross-Examination by Mr. Bader	4148

LIST of UNDERTAKINGS

No.	Description	Page No.
142.56	Ontario Hydro undertakes to provide draft statement of environmental principles.	4020
142.57	Ontario Hydro undertakes to provide issues analysis for 1987.	4020
142.58	Ontario Hydro undertakes to provide Issues list and issues analysis for 1990.	4020
142.59	Ontario Hydro undertakes to provide brochure from New Business Ventures Division on the supply of heat from existing generating stations, as well as investigate what New Business Ventures division has undertaken in terms of the distribution of that brochure and discussions with communities surrounding the existing facilities.	4054
142.60	Ontario Hydro undertakes to find out whether any studies are underway for both thermal heat and hydrogen; whether Ontario Hydro presently has any employees dedicated specifically to studying the use of hydrogen or thermal heat at Ontario Hydro generating facilities; how much money Ontario Hydro would have spent in the last five years investigating hydrogen or thermal heat; if Ontario Hydro has representatives involved with any international boards or associations investigating the use of hydrogen or thermal heat; (cont'd)	4061

L I S T o f U N D E R T A K I N G S

No.	Description	Page No.
142.60 (cont'd)	The name of the government study investigating the use of hydrogen in Canada or the World or any studies to investigate thermal energies; funds, number of employees or individuals dedicated to exploring these uses, and any consultants retained to advise as to how thermal energy could be applied or used in the next ten years at Ontario Hydro stations.	
142.61	Ontario Hydro undertakes to provide whether the possibility of meeting Armstrong's demand by way of solar generation been considered or is it being considered, and to what extent.	4121

1 ---Upon commencing at 10:05 a.m.

2 THE REGISTRAR: Please come to order.

3 This hearing is now in session, please be seated.

4 THE CHAIRMAN: Mr. Shepherd, what is your
5 time frame?

6 ---Off the record discussion.

7 THE CHAIRMAN: All right.

8 MR. SHEPHERD: The question -- oh, yes,
9 how long. I lost the question.

10 I will be finished by lunch. How much
11 earlier than that, I'm not sure, but I would guess we
12 have about another two hours of cross, hour and a half
13 to two hours roughly.

14 THE CHAIRMAN: And we next have the South
15 Bruce Economic Development Corporation. Mr. Power?

16 MR. POWER: Yes, I expect it will take
17 about a half hour or so.

18 THE CHAIRMAN: Then the Solar Energy
19 Society of Canada? Is that Mr. Grenville-Wood?

20 MR. SHEPHERD: Geoffrey is on his way. I
21 think he's flying down this morning, so he will be
22 here.

23 THE CHAIRMAN: He plans to be here.

24 MR. SHEPHERD: Oh, yes.

25 THE CHAIRMAN: Does anyone have any

1 handle how long he plans to take?

2 MR. SHEPHERD: The last I heard, he
3 thought he was going to be about an hour, but that was
4 during his preparation, so I don't know what his final
5 was.

6 THE CHAIRMAN: Ontario Natural Gas, Mr.
7 Rogers? Anyone here from his office? What do we know
8 about him? Someone better get in touch with them.

9 Dofasco? Someone better get in touch
10 with them.

11 Coalition of Environment Groups, Mr.
12 Starkman?

13 MR. STARKMAN: Yes, Mr. Chairman. Our
14 best estimates are we will be about half a day.

15 THE CHAIRMAN: And you are ready to go
16 today if it comes up today?

17 MR. STARKMAN: Yes.

18 THE CHAIRMAN: Northwatch? No one here
19 on Northwatch? They should be contacted.

20 MR. STARKMAN: Mr. Chairman, I spoke to
21 Mr. Kelly this morning, and I believe he was having
22 some discussions with Christine Martin about the timing
23 of his questions, so, I think she's trying to resolve
24 something about the order.

25 THE CHAIRMAN: City of Toronto?

1 MR. POWER: Sir, I have spoken with Mr.
2 Poch. He will be here later in the day. I think,
3 although he said during this during his preparation, he
4 would be about an hour.

5 THE CHAIRMAN: All right.

6 Perhaps when Ms. Martin speaks with
7 Northwatch, we should find out how much time they plan
8 to take.

9 Ontario Public Health? Anyone here on
10 that for them? They should probably be contacted, too.

11 Consumers Association, Mr. Monger?

12 MR. MONGER: We have less than half an
13 hour with the cross examination.

14 THE CHAIRMAN: Less than half an hour?
15 All right.

16 Northumberland Environment, who
17 represents them?

18 MRS. FORMUSA: Ella DeQuehen, she's not
19 here.

20 THE CHAIRMAN: She's not here today? She
21 should be contacted.

22 Anishnabai? Do you know anything about
23 them, Ms. Marlatt, what their plans are?

24 MS. MARLATT: I believe that they were
25 planning on cross examining, and it was roughly around -

1 two hours, I believe. But that was last week while
2 they were preparing, so I'm not sure where they stand
3 now.

4 THE CHAIRMAN: Moose River/James Bay
5 Coalition, they would be working together you think?

6 MS. MARLATT: Yes, that is my
7 understanding.

8 THE CHAIRMAN: North Shore?

9 MS. MARLATT: We estimate that we will be
10 less than an hour.

11 THE CHAIRMAN: OMAA?

12 MS. OMATSU: Sir, I would estimate less
13 than one hour, sir.

14 THE CHAIRMAN: I can't quite hear you.

15 MS. OMATSU: Less than one hour.

16 THE CHAIRMAN: Less than an hour? Thank
17 you.

18 Nipigon Aboriginal People's Association.

19 MS. OMATSU: They have advised me that
20 they will not be cross-examining during this panel.

21 THE CHAIRMAN: Ms. Mackesy?

22 MS. MACKESY: One to two hours.

23 THE CHAIRMAN: Mr. Hunter? Not here
24 today.

25 And the government.

1 MS. COUBAN: Probably less than an hour,
2 Mr. Chairman.

3 THE CHAIRMAN: We look as if we have got
4 a good chance of finishing this panel this week, if
5 everything goes well.

6 All right, Mr. Shepherd?

7 RONALD TABOREK,
8 DAVID BARRIE,
9 JOHN KENNETH SNELSON,
JUDITH RYAN; Resumed

10 CROSS-EXAMINATION BY MR. SHEPHERD (cont'd):

11 Q. Witnesses, just before we continue on
12 with the discussion of environmental issues we were
13 working on Thursday, I have a couple of questions that
14 arise out of your previous cross and the transcript
15 undertakings filed on Thursday. So, I'm going to ask
16 you first to turn to Exhibit 142.5. This is the fifth
17 of the transcript undertakings for--

18 THE CHAIRMAN: We don't have that.

19 MR. SHEPHERD: --the MEA. This was just
20 filed on Thursday, Mr. Chairman.

21 THE CHAIRMAN: I know. We probably don't
22 have copies of it. 142.5? I think the panel needs
23 copies, too.

24 MR. SHEPHERD: I am also going to refer
25 to 27, Laura.

1 I am sorry for the disorder, Mr.

2 Chairman. I only actually looked at this about ten
3 minutes ago, so I didn't have time to provide copies.

4 THE CHAIRMAN: I think it would be better
5 if we had the documents. Otherwise it is hard to
6 follow.

7 MR. SHEPHERD: Yes. I see lights
8 flashing in the background, so I assume copies are
9 being made.

10 Mr. Chairman, the transcript reference,
11 as you can see, is page 3018 at line 17.

12 Q. Is this your answers, Mr. Barrie?

13 MR. BARRIE: A. I don't think so.

14 Q. I can't tell from this excerpt.
15 Maybe this is Mr. Taborek?

16 MR. SNELSON: A. I think I gave the
17 undertaking, so maybe I should answer your questions,
18 if I can.

19 Q. I guess all I'm trying to figure
20 out -- the vacuum building example, which is what is
21 being referred to in the transcript. If I understand
22 it correctly, that is a fairly tidy example of a common
23 mode failure, is that right? It is a typical type of
24 common mode failure you might have.

25 A. It is a very extreme example of

1 common mode failure and an unlikely incident to occur.

2 Q. I guess the reason why I'm having a
3 problem here is that as I recall your projections of
4 common mode failures, you were talking in terms of a
5 few days as the average duration, four days, six days,
6 like that. And on this particular one, the vacuum
7 building going down, which it has to do with a unit
8 fails in a certain way, right? The vacuum building
9 then has to shut off all the units, is that right?

10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25 ...

1 [10:15 a.m.] A. If there is a failure of several
2 systems, then the vacuum building may be used. The
3 probability of its use is quite low. For instance,
4 when there was a major rupture in a pressure tube at
5 Pickering, then, in fact, none of the emergency systems
6 were required to shut the unit down. And so, this is
7 an event that has never happened and is relatively
8 unlikely to happen.

9 As to any better definition of that, then
10 I think that Panel 9 would be the panel who would give
11 you further details.

12 Q. Of course. I guess the question I
13 want to ask then is, given that you are expecting
14 values in numbers of months for this particular type of
15 common mode outage, is it safe to conclude from that
16 that the sort of projection that you have used in the
17 1990 reliability indices, that is a certain number of
18 potential failures with a probability distribution of
19 duration, isn't really the right sort of way of looking
20 at common mode outage; that is to say, the particular
21 example may be so far away from your median probability
22 as to make the projection useless; is that fair?

23 A. I think it is fair to say that common
24 mode failures are very diverse, they encompass a lot of
25 things that have relatively small probabilities and

1 that it is a very difficult area to do meaningful
2 statistical analysis in, and that is why the frequency
3 and duration program has not been modified to
4 separately account for common cause failures. That's
5 why Exhibit 87 looks upon common cause failures as a
6 separate judgmental factor.

7 Q. Now, Mr. Taborek, you were talking
8 common mode failure on Thursday, and we looked briefly
9 at this statistical model. Are there other ways of
10 looking at common mode failure that will be
11 operationally or, from a planning point of view, more
12 useful than a statistical analysis of probability
13 distribution?

14 MR. TABOREK: A. The judgmental effect
15 approach described by Mr. Snelson, or referred to by
16 Mr. Snelson.

17 Q. Have you explored other methods of
18 looking at that sort of event, other techniques for
19 analyzing them?

20 A. Yes.

21 Q. Can you give some examples?

22 A. Sequential runs of the F&D model
23 weighted and using with different common mode failures
24 modelled and then weighted according to the
25 probabilities would be another approach to attempt to

1 calculate this analytically. The difficulty with that
2 approach is the data.

3 Q. That is still a statistical analysis
4 though, right?

5 A. Yes.

6 Q. Are there any other techniques you
7 could use for that, non-statistical analysis, if you
8 like? I am not an expert in this; I am just exploring.

9 A. It is a probabilistic assessment that
10 you are that you are trying to make and it has to be a
11 probabilistic calculation. Is that what you mean by
12 "statistical"?

13 Q. Yes, probabilistic.

14 A. Yes, so it has to be a probabilistic
15 calculation.

16 Q. So, except for using judgment, sort
17 of an intuitional approach, if I can coin a phrase,
18 except for that, really the only methods you have to
19 look at it would be probabilistic ones?

20 A. All reliability calculations are
21 probabilistic calculations, one way or another.

22 Q. All right. Now, let me refer to, if
23 I have it, 142.27. Now, for this one I do have some
24 copies.

25 Again, this is just by way of

1 clarification from Thursday. We had a discussion about
2 incapability factors and forced outage rates for - -
3 non-utility generators, and then this was filed,
4 referring to planned outage factors of 9 per cent and
5 maintenance outage factors of 2 per cent for
6 non-utility generators. Is that essentially what this
7 says?

8 A. Yes.

9 Q. That's what you used in your F&D run?

10 A. Yes. Well, there is also the forced
11 outage factors.

12 Q. Plus the 10 per cent?

13 A. Yes.

14 Q. And I looked around and I couldn't
15 find these figures anywhere else. I looked in the 1989
16 reliability indices and the 1989 reliability indices,
17 and I can't find them anywhere. Can you tell me where
18 they came from?

19 A. Just one moment, please. I am going
20 to look up an interrogatory.

21 The forced outage rates were from the
22 1989 forecast of reliability indices.

23 Q. Yes, we discussed that on Thursday.

24 A. Exhibit 148, page 22, Table 17.

25 The planned and the maintenance outage

1 factors were, I believe, some standard industrial, I
2 think NERC projections, if my memory serves me right.

3 THE CHAIRMAN: I am sorry, what
4 projections?

5 MR. TABOREK: N-E-R-C, North American
6 Electric Reliability Council, information that we had.

7 MR. SHEPHERD: Q. I must admit, this has
8 got me pretty confused. In 1989 you said the planned
9 outage factors for NUGs was zero and the maintenance
10 outage factor was 5 per cent. In 1990 you used the
11 same numbers, planned outage factor zero, maintenance
12 outage factor 5 per cent. But somehow, in the middle
13 of those two, in doing and your analysis of system
14 reliability, you used totally different numbers. I
15 don't understand why you would.

16 MR. TABOREK: A. I think they weren't
17 adjusted because they are not important to the
18 analysis.

19 Q. So, it wouldn't make a difference to
20 your reliability of the overall system if you used any
21 numbers here?

22 A. That's correct.

23 Q. And that's because you only have a
24 small amount of NUGs in the system?

25 A. No, it's because it's the forced

1 outage factor that impacts on the reliability. The
2 maintenance outage factor and the planned outage factor
3 have little, if any, effect on reliability.

4 Q. Well, I wondered about that myself
5 but then I looked Table 14 on page 19 of Exhibit 148,
6 the 1990 forecast of reliability indices, which you
7 just referred to, I think. No, you referred to the
8 other one.

9 Page 19, Exhibit 148, the 1990 forecast,
10 in under planned outage factors it has N/A and below it
11 says, "Not applicable since NUG maintenance outages -
12 which I presume refers to planned maintenance outages -
13 are typically tied to steam demand and are not
14 deferrable into the next season." Which I take to mean
15 that for NUGs, planned outages are closer to forced
16 outages in the sense that the NUGs don't have as much
17 room to move to move around; is that right?

18
19
20
21
22
23
24
25 ...

1 [10:25 a.m.] MR. SNELSON A. The reference to
2 electrical output being tied to steam demand is also
3 related to the 10 per cent attributable to steam
4 derating, which is shown in the DAFOR line of 15 per
5 cent.

6 Q. Well, I think that's exactly my
7 point. Haven't we concluded previously that if you
8 move something from planned or maintenance outage to
9 DAFOR, that's going affect for reliability of an
10 option; right?

11 A. Yes.

12 Q. And it seems to me here, that we have
13 in one model a total of 11 per cent in planned and
14 maintenance, most of which has been shifted to DAFOR
15 for the purposes of the reliability indices?

16 A. And the reason for that is given in
17 this N/A comment on page 19. That is that the NUG
18 outages are related more to steam demand than to
19 electrical demand. But the more detailed justification
20 of what's on page 19 should go to Panel 5.

21 Q. Yes. It is, in fact, the non-utility
22 generation division that supplies the numbers on these
23 charts; right?

24 A. In recent years, yes. There has been
25 an evolving process.

1 Q. But the numbers referred to in the
2 transcript undertaking were not supplied by NUG
3 division?

4 A. I believe that predates obtaining
5 this degree of detail from the NUG division.

6 Q. All right. But I am right in
7 understanding that the numbers referred to in the
8 transcript undertaking are after the 1989 reliability
9 indices were published and before the 1990 reliability
10 indices were published; is that right?

11 MR. TABOREK: A. Yes.

12 Q. So, somewhere in the middle there you
13 decided to use a whole different set of numbers?

14 A. No. We used the 10 per cent for
15 forced outage rate that was in the 1989 report, and
16 it's just that we did not adjust, in our model, the
17 planned and the MOF because it did not impact the
18 results.

19 Q. Okay. The one other area I want to
20 just nail down, if I can, is the problems at
21 Darlington. I went back and read through the
22 transcript, and not being a nuclear engineer, I don't a
23 lot about it. But, Mr. Barrie, you refer to a problem
24 with the fuel handling equipment.

25 MR. BARRIE: A. That's correct, yes.

1 Q. Do I understand correctly that the
2 essence of your problem is that you have a pump, a very
3 large pump, in fact, that vibrates when it operates,
4 and you have fuel bundles whose natural frequency is
5 the same as the pump's vibrations, with the result that
6 when the pump vibrates, they vibrate too; is that
7 right?

8 A. I don't know.

9 Q. You haven't looked into the reasons
10 for the problem at all?

11 A. I don't know the reason to that level
12 of detail. I know it's a problem with the fueling
13 machine and the way it is locking onto the fuel
14 bundles. I do not know that it's related to any pump.
15 It may be, but I'm not aware of it.

16 Q. So, despite the large impact this
17 would have on your system's operation, you haven't
18 actually looked into the nature of the problem?

19 A. The problem is currently under
20 investigation. I've told you the extent to which I
21 understand the problem.

22 Q. Would there be somebody else in your
23 group that would look at it in more detail?

24 A. Probably not. My division is
25 concerned with the fact that the units are off line and

1 when are they coming back. That is essentially the
2 level that we need to know. Now, because we're
3 interested engineers we may go into further detail to
4 find out the details of what's happening, but
5 essentially all we need to know is when is it coming
6 back.

7 Q. And in that respect you just accept
8 whatever the nuclear division tells you?

9 A. Yes.

10 Q. So, as of right now, they've told you
11 that it's coming up, Units 2 and 1 are coming up,
12 November 1st, '91, and may be delayed a couple of
13 months so, maybe don't count on them this year?

14 A. No. Unit 1 is coming back for some
15 tests during the summer then will be taken off again
16 and 1 and 2 will be both coming back in November.
17 That's was the information we had.

18 Now, when we do our analysis of how we're
19 going to meet the energy requirements for the year, we
20 may choose to do some sensitivity analysis to see if
21 these estimates are incorrect, what would be the impact
22 upon our operations.

23 That's not to say that we know that
24 they're going to be late. We just think that it is
25 prudent that we should analyze that kind of situation.

1 So, I think I mentioned in my previous
2 testimony we have looked at the possibility of them not
3 coming back this year. And that is not because we know
4 anything more about it than the nuclear generation
5 division. We don't. They are the experts. We just do
6 that as part of our contingency analysis.

7 Q. But your contingency analysis doesn't
8 extend beyond the end of 1991, does it?

9 A. Not to the level of specificity that
10 we have done to the end of 1991, that's correct.

11 Q. You understand the nature of the
12 problem I just described, this resonance between one
13 piece of equipment and the natural frequency of the
14 fuel rods? You understand, from an engineering point
15 of view, that sort of problem?

16 A. Yes, but I'm not a nuclear physicist
17 and I think I've explained my level of understanding of
18 the issue.

19 Q. Okay. And then did I understand
20 correctly on Thursday you advising us that the last you
21 heard, at least, there is a second problem, and that is
22 a problem with the rotors, which as far as you know has
23 not yet been solved?

24 A. That's correct. There's a crack in
25 the rotor.

1 Q. I'm sorry?

2 A. There was a crack detected in the
3 rotor, and reason for it is under investigation with
4 the manufacturers, ASEA Brown & Boveri.

5 Q. And there was, in fact, a crack found
6 in the second rotor, wasn't there?

7 A. I believe that's true, yes.

8 Q. And that problem has not been solved
9 yet? Nobody knows the reason for that yet?

10 A. I think that's correct.

11 Q. And if it isn't solved, am I correct
12 that these units will not be on stream on November 1st
13 this year or not even this year at all?

14 A. The rotor has to be functioning
15 properly before we can put the machine back. If it's
16 not, then we will not put the machine back. I don't
17 know whether it will or will not be.

18 Q. Okay. To go into any detail on that,
19 I presume I should wait for Panel 9?

20 A. I think Panel 9, who are staffed by
21 nuclear experts, will be able to give very full and
22 comprehensive answers, much more so than I possibly
23 could.

24 Q. All right. Back to the environment.
25 Ms. Ryan, when we were talking to the forecasting

1 panel, we talked a lot - everybody talked a lot - about
2 the category of high-impact, low-probability changes,
3 and we particularly talked a lot about environmental
4 change of that category.

5 Can you tell us, how does Ontario Hydro
6 deal with the possibility that environmental rules or
7 government policies associated the environment or even
8 social values associated with the environment would
9 undergo a radical change, a significant directional
10 change, if you like, presumably towards more
11 environmental activism, as it were.

12 MS. RYAN: A. I believe we've provided
13 you with a copy of our business planning assumptions.

14 Q. Yes?

15 A. And that is the first layer of
16 providing a forecast of what is going to happen and
17 have the organization incorporate that into their
18 business plans.

19 Q. The business planning assumptions
20 though don't contain any assumptions or even
21 indications of radical change, do they?

22
23
24
25
...

1 [10:37 a.m.] A. Perhaps you could give me an example
2 of the type of radical change you are thinking about.

3 Q. Well, we talked with Mr. Rothman, for
4 example, about the notion -- he dealt with it in his
5 direct evidence, for example, that the governments
6 would, in effect, adopt and internalize the notion of a
7 sustainable development. It was his view, in fact,
8 that -- I was going to get to this in a second. It was
9 his view that, to date, we haven't seen a government
10 commitment to sustainable development, and if we did,
11 that would be a radical break from the past. Those
12 were his words, radical break. Then my question, I
13 guess, who is it or how do you, at Ontario Hydro, deal
14 with that sort of possibility, a radical break from the
15 past?

16 A. I have not reviewed Mr. Rothman's
17 evidence where he said that, so I will take it that
18 that is essentially the context. I think with the
19 example of sustainable development, that is a concept
20 that governments and industry in general are still
21 grappling with as to what does it mean to us in our
22 planning for the future, and I don't think anyone has
23 come to an end point definition. I think what we are
24 all doing right now is considering that a path to go,
25 and the more you can do in that direction the better.

1 And I think our plans in providing for
2 the best available control technology on our future
3 planned stations is heading in that direction. Whether
4 or not it will get us there remains to be seen, but I
5 don't think -- well, I'll leave it there.

6 Q. Well, I guess what I'm trying to
7 drive at, though, is I understand that you anticipate
8 future change, but from all the evidence I have heard
9 from you, it appears that you anticipate a continuation
10 of the change as it has been happening so far. There
11 would be no acceleration, the trend would be roughly
12 the same. Isn't that a fair assessment of your future
13 assumptions for environmental regulations?

14 A. I think the last five to ten years
15 have seen quite a radical change in the way people
16 perceive the environment and the importance of it and
17 what needs to be done. And if, in fact, that rate
18 continues, I think there will be a sizeable change in
19 the environment in the future, if we continue on the
20 trend we are on.

21 From a business point of view, I guess
22 our system planners, and they can talk to it better
23 than I can, have a range of alternatives to be used in
24 the future, and the important part of the process is
25 that it is able to accommodate new things as they

1 arise. We don't limit the types of things we are going
2 to be able to incorporate over the next twenty years to
3 what we know now. The important thing is to have a
4 process in place that will accommodate them as they
5 come and to have given some thought to how they might
6 be accommodated.

7 Q. When you say to have things in place,
8 do you mean -- I mean one way of having things in place
9 is to have a plan with contingencies right in it and
10 sort of, if this happens, we will go in this direction.

11 The other way is to say, "We are planning
12 for a particular future, but if the future turns out to
13 be different than we expected, in five years we will be
14 back here and we will be talking about a new plan.
15 Which way do you mean that you have taken it into
16 account?

17 MR. SNELSON: A. I think we are saying
18 in Chapter 17 of the plan document, which is Exhibit 3,
19 that our plan has a considerable degree of robustness
20 to accommodate changes in regulation.

21 I think that the important point of the
22 planning is that the plan have in it prudent allowance
23 for the things that have got a reasonably high
24 probability of occurring. And when it comes to radical
25 change, just by the very nature of the word radical,

1 this means that it is significant change, and it is
2 very hard to predict if and when radical change will
3 occur and in what direction.

4 So, the important point for planning is
5 to have made prudent allowance for the reasonably
6 anticipated changes and to retain as much flexibility
7 to adjust to radical change, if it were to occur.

8 Q. When we are talking about radical
9 change, Mr. Snelson, maybe we are not quite on the same
10 wavelength. I'm thinking of things like the nuclear
11 moratorium being made permanent. You don't have a
12 contingency plan for that, do you?

13 A. We have considered, in this planning
14 process plans that do not involve nuclear.

15 Q. That is true, but then you wouldn't
16 meet your acid gas limits in those plans, would you?
17 And indeed you'd have carbon dioxide problems as well.

18 A. We would meet the law with respect to
19 acid gas and carbon dioxide.

20 Q. Well, there isn't a law with respect
21 to carbon dioxide, sir.

22 A. Exactly.

23 Q. Who, at Ontario Hydro, looks at
24 things like what you would do in the case of a carbon
25 tax or in the case of a tradeable emissions strategy?

1 I'm asking Ms. Ryan actually.

2 A. With respect to carbon dioxide
3 controls, we did a study on that, which is Exhibit 40.

4 Q. Yes.

5 A. And that is the sort of prudent
6 consideration of the possibility of radical change that
7 I referred to. And that document, because it is a
8 future change that you can't define with a great deal
9 of precision, because you don't know what direction it
10 is going to take, that document does look at a range of
11 possibilities from the possibility of carbon dioxide
12 controls being effective only on the electricity
13 producing sector, through to carbon dioxide controls
14 being effective on society at large.

15 It did not speculate as to the actual
16 means of making carbon dioxide controls, whether it
17 would be by a tax or whether it would be by other such
18 means. And you have to, in that circumstance, consider
19 both the effect on the electricity producing sector,
20 and the indirect effect on the electricity producing
21 sector, from the possibility that people will shift
22 from fossil fuels to electricity, and that there may be
23 an impact on electricity load.

24 So, those factors were considered in
25 Exhibit 40, and that is, I believe, the sort of example

1 of prudent consideration of the possibility of future
2 change that I have referred to.

3 Q. Thank you, Mr. Snelson.

4 Now, Ms. Ryan, my question was, I think,
5 who is it on Ontario Hydro that is responsible for
6 looking at radical change and how you create
7 contingency plans to deal with it? I'm thinking only
8 in the environmental area.

9 MS. RYAN: A. It would be environment
10 division in conjunction with the other environmental
11 support groups, and the environmental policy committee
12 and technical committee that would have a
13 responsibility for identifying what needed to be looked
14 at for the future.

15 Since our environmental responsibility is
16 distributed throughout the corporation, no one person
17 generally carries out the full study. It would be
18 those people who have a stake in it from their part of
19 the business that would participate. I guess, without
20 a specific example other than sustainable development,
21 which we are looking at, and what it means to our
22 business, I'm having some difficulty in answering your
23 question directly.

24 Q. Let's come back to sustainable
25 development. You say you are looking at it now. Is

1 there a study going on or something like that?

2 A. Environment division has, as one of
3 its responsibilities, the need to look at sustainable
4 development and what it means to our business and what
5 types of things can be put in place to help the
6 corporation move in that direction.

7 Q. Have you, in environment division,
8 have you made any attempt to identify the major changes
9 that could occur over the next 20 to 25 years that
10 would affect Hydro's business? The major changes. I'm
11 not talking about little things, the big things. Have
12 you made any attempt to do that?

13 A. I guess the study that Mr. Snelson
14 referred to, which is Exhibit 40, was one of the first
15 areas that was looked at, which is global warming and
16 the impact, either from us having to limit carbon
17 dioxide emissions or it causing a significant shift in
18 our hydraulic system or the temperature of lakes, such
19 that it impacted our ability to generate and transmit
20 electricity. So, those individual types of studies are
21 carried out as the need is identified.

22 From the broader, what will the
23 environment hold for us in the next twenty years, that
24 is something that is on environment division's work
25 program and has not been completed at this point in

1 time.

2 Q. You are actually working on putting
3 together some sort of list or summary or outline of
4 what the future could hold--

5 A. Yes.

6 Q. --if you like.

7 Do you have an idea of when you expect
8 that to be complete?

9 A. It is in the initial stages now. We
10 are just scoping it, I can't give you a definite date.
11 I would hope by the end of the year, but it might be
12 spring of next year.

13 Q. Mr. Rothman, in the quote I referred
14 you to, actually I will read you the whole quote:

15 "We also haven't seen a government
16 commitment to that kind of radical break
17 from past trends in environmental
18 regulations that a sustainable
19 development commitment might imply.

20 In light of your comments just a minute
21 ago about the changes you have seen in the last five
22 years, do you agree with his statement, that there has
23 been no government commitment to sustainable
24 development?

25 A. I believe government is also

1 grappling with the difficulties of defining sustainable
2 development and what it means to business.

3 Q. Is that a yes or a no?

4 A. I would want to read the quote again.

5 Q. "We also haven't seen a government
6 commitment to that kind of radical break
7 from past trends in environmental
8 regulation that a sustainable development
9 commitment might imply."

10 A. I guess the difficulty I have with
11 your question is I don't see a movement toward
12 sustainable development as a radical change. I see it
13 as a process that we are getting better at it.

14 Q. Evolutionary as opposed to radical.

15 A. Yes.

16 Q. Just as an aside, Mr. Rothman also
17 said that in his view as an economist, and I presume
18 there is an economist point of view on this and an
19 environmentalist view on this, in his view as an
20 economist there is an economic penalty to be paid for
21 improving the environment. That is, as you have more
22 environmental regulation and try to do better on
23 environmental controls, the result is less economic
24 growth. Do you agree with that?

25 A. I'm not an economist. I don't think

1 I'm in a position to agree with it.

2 Q. Fair enough; Hydro is currently
3 working on an official statement of environmental
4 priorities, is that right?

5 A. I beg your pardon?

6 Q. Sorry, an official statement of
7 environmental principles. Hydro is currently working
8 on a statement of environmental principles?

9 A. That is correct, yes.

10 Q. Can you tell us what status of that
11 is?

12

13

14

15

16

17

18

19

20

21

22

23

24

25

...

1 [10:50 a.m.] A. Yes, draft principles have been
2 developed, they were actually developed last year, and
3 what we are looking at now is a communication plan to
4 help us finalize them and get input from a broader base
5 of employees before they are finalized.

6 Q. Can you provide us with those draft
7 principles?

8 A. They are draft and may well change
9 because we are going out to the broader employee base
10 to get their input.

11 Q. Understood. But when you put the
12 them out to the broader base of employees they are not
13 going to be particularly secret, are they?

14 A. No. Certainly they will be
15 available.

16 Q. Could we have you provide those?

17 A. Yes.

18 A. They are not available immediately,
19 if that's what you are asking. The document that will
20 go is not available immediately.

21 Q. When is it available?

22 A. I would have to check on the time
23 frame.

24 Q. Are we talking days or weeks or
25 months or years?

1 A. I would think within a month.

2 Q. If you have a draft prepared -- there
3 is a draft set of environmental principles; right?

4 A. There are a number of drafts, yes.

5 Q. Okay. Well, I am confused now.

6 THE CHAIRMAN: There isn't a draft yet
7 prepared for circulation to the other people in the
8 organization who they want input from.

9 MR. SHEPHERD: Okay.

10 Q. This process is taking a very long
11 time; correct? It started out in '89; is that right?

12 MS. RYAN: A. Yes, it's been over a year
13 now.

14 Q. Is this a very lengthy or very
15 technical document?

16 A. No, it's not a technical document.

17 Q. And it is not particularly long
18 either?

19 A. No.

20 Q. Why is it taking so long? What is
21 the problem with it?

22 A. I guess there are a number. One is
23 person power to physically do the work to get it out.
24 The other was, when we had the principles available and
25 essentially approved in principle by the Executive

1 Committee, we felt they were so important that to try
2 and have them implemented as the total organization's
3 environmental values without getting input from the
4 broader employee base, was not the appropriate thing to
5 do.

6 As I pointed out, environmental
7 management is the responsibility of line managers and
8 employees throughout the corporation. So, we did not
9 want to proceed with principles without a broader
10 employee base having had the opportunity to input to
11 ensure that we were reflecting values that they want to
12 incorporate into their every day business.

13 Q. But, of course, none of the delay, to
14 date, has been the result of that employee
15 communication, has it?

16 THE CHAIRMAN: I'm sorry, I didn't hear
17 the end of that question.

18 MR. SHEPHERD: Q. None of the delay, to
19 date, has been associated with going out to the
20 employees, has it?

21 MS. RYAN: A. Yes, it takes a physically
22 long time to organize such a program and implement it
23 and get appropriate feedback.

24 Q. You haven't started talking to the
25 employees about this, have you? This communications

1 program with the employees, it hasn't happened yet, has
2 it?

3 A. No, it hasn't.

4 Q. You are designing it now?

5 A. And getting approval to do it, yes.

6 There were delays because there wasn't
7 somebody physically available with pushing the project.

8 Q. What I am trying to drive at, are
9 there matters of controversy within Hydro about
10 environmental principles? Are there basic principles
11 that are being debated heavily?

12 A. No, not to my knowledge.

13 Q. So, the delay, to the extent that it
14 has been a delay, has been simply bureaucracy and how
15 long it takes to do things?

16 A. The value of the principles, a lot of
17 it was in the development of the draft, and so, once we
18 had the draft principles the immediate need to continue
19 pushing the project was delayed.

20 Q. All right. I am going to ask you to
21 look at Interrogatory 2.14.73. Am I right that this is
22 a paper prepared by an Ontario Hydro employee given at
23 a conference in China?

24 A. That's correct.

25 Q. And just as and aside, you don't have

1 the text of this paper; do you?

2 A. No, to my knowledge there was no
3 text. It was an overhead presentation.

4 Q. Could you turn to page 6.6 of that.
5 This is an overhead that says, "Mitigation/
6 Compensation, Why?" And the first item on the list is
7 corporate policy and image. In the context of the
8 development of your environmental principle statement,
9 can you, just briefly, describe the role of Hydro's
10 image in its environmental policy? To what extent is
11 Hydro's image to the community an important aspect in
12 its environmental policy?

13 A. I think we think of our image in
14 terms of good citizenship, and in any community where we
15 have a facility, are we, in fact, being a good
16 corporate citizen.

17 So, I guess, yes, we want to not only do
18 a good job, we want to be seen to be doing a good job.

19 Q. Fair enough. Can you turn to page
20 12.2 of this interrogatory. It's the second last page,
21 actually the last page but the front of it. And this
22 is a list apparently in order of priority of
23 environmental issues affecting Hydro. Can you tell me,
24 if you note at the bottom, it says Ranking Reflects
25 1987 ETC Issues Analysis, can you tell me what that

1 means?

2 A. As I pointed out, the Environmental
3 Technical Committee is a director level committee
4 responsible for essentially the management process of
5 environmental issues within the corporation. Back in
6 1987 they had a process whereby they had a list of
7 issues and ranked them. So, this would be an old
8 ranking.

9 Q. Yes. And there an analysis that goes
10 behind this; is that right?

11 A. Yes.

12 Q. A document of some sort that goes
13 behind this?

14 A. Yes, that's correct.

15 Q. Could we have that?

16 A. I need to check but believe I will
17 have to cross-check because there was one year given
18 out and that particular document stopped being produced
19 around this point in time, and I am not sure what the
20 year of the last document was, but it can be provided.

21 Q. Now, earlier you said that the
22 Environmental Technical Committee, one of its job is to
23 set environmental priorities; correct? Sorry, not set
24 them. Analyze environmental issues and set priorities;
25 is that correct?

1 I don't know the transcript; I am just
2 remembering.

3 A. Yes, its role is to help establish
4 priority for environmental issues.

5 Q. Does the Environmental Technical
6 Committee still do lists like this one, or something
7 similar?

8 A. Yes, we have a revised process for
9 environmental issues management and the Environmental
10 Technical Committee plays a role in that.

11 Q. And does it include a ranking of
12 priorities of issues?

13 A. Yes, they are listed in order of
14 priority.

15 Q. Could we get a copy of the most
16 current one?

17 A. Yes. Actually, it will be provided
18 in an appendix in the 1990 State of the Environment
19 Report and I could have that pulled for you.

20 Q. Just the list, though.

21 A. Just the list.

22 Q. Not the background?

23 A. Pardon?

24 Q. The background material would not be
25 in the State of the Environmental Report?

1 A. No. What is in the State of the
2 Environment Report is an overview of the process
3 without going into a lot of documentation.

4 Q. Okay. I, wonder then, if you could
5 undertake to provide us with the equivalent of this
6 list for the current year. If it is provided verbatim
7 in the 1990 State of the Environment Report that is
8 fine; if it is not, can you undertake to provide it
9 separately, when it's available?

10 A. Yes.

11 MR. SHEPHERD: Mr. Chairman, we haven't
12 actually been numbering these undertakings.

13 THE CHAIRMAN: I wondered. I was
14 listening for that. Until they were numbered I wasn't
15 going to pay any attention to it.

16 MR. SHEPHERD: I think this is the third
17 one now this morning. And I think they are 55, 56, 57;
18 is that right?

19 MRS. FORMUSA: I think the next one
20 should be 56. But I would like to go through what your
21 expectations are with respect to the undertakings.

22 THE CHAIRMAN: Yes, I think we have to
23 review that, because we don't want any
24 misunderstandings.

25 MR. SHEPHERD: The first is the draft

1 statement of environmental principles.

2 MS. RYAN: When available for generation
3 circulation.

4 MR. SHEPHERD: When in final form,
5 whether or not publicly released.

6 MS. RYAN: Yes.

7 THE CHAIRMAN: You are talking about
8 circulation internally to your employee groups.

9 MRS. FORMUSA: Well, what happens if it's
10 not released? When is it final? I don't know.

11 THE CHAIRMAN: Well, if she said there
12 was a plan, or a statement of principles which was
13 going to be circulated to other people outside the
14 group that is generating this particular plan, when
15 that is done, that's when it's to be produced, as I
16 understand it.

17 MR. SHEPHERD: Mr. Chairman, I think what
18 I am saying is once they finalize the wording of
19 statement, whether or not decide to let anybody see it,
20 I think this Board is entitled to see it. Once the
21 wording is finalized, then it's a document with
22 whatever weight it has.

23 THE CHAIRMAN: I had understood, and
24 perhaps I am wrong, that that would be contemporaneous
25 with the circulation of it, but if that's not so then I

1 suppose we should have it as soon as it's ready.

2 MS. RYAN: I guess my question is, the
3 implications if, in fact, it's a much different
4 document when it's finally adopted and approved as a
5 corporate position.

6 THE CHAIRMAN: Well, it probably will be.

7 MR. SHEPHERD: That is fine. So that's
8 142.56. And then the second one is the issues analysis
9 that goes behind this 1987 ranking, if you have one.

10 MS. RYAN: If, in fact, there is a
11 document such as that.

12 MR. SHEPHERD: That would be 142.57.
13 And then the new list, which would be
14 142.58.

15 MS. RYAN: Which is the 1990
16 environmental priorities list.

17 MR. SHEPHERD: Environmental priorities
18 list, with whatever analysis goes behind it. That is,
19 if there is issues analysis document that supports a
20 one page ranking, the whole thing is what I am asking
21 for, as with 1987 where there are two things.

22 THE CHAIRMAN: So, 57 is the analysis
23 behind the chart 12.2 in Interrogatory 2.14.73; is that
24 right?

25 MR. SHEPHERD: Yes.

1 THE CHAIRMAN: And that's the analysis
2 that's referred to in the bottom line of that chart.

3 MR. SHEPHERD: Yes. And then 58 is the
4 similar 1990 documents or whatever the descendant of
5 this document is, with the descendant of the background
6 document, if there is one.

7 MS. RYAN: Okay, I will have to see what
8 there is.

9 MR. SHEPHERD: All right.

10 ---UNDERTAKING NO. 142.56: Ontario Hydro undertakes to
11 provide draft statement of environmental
principles.

12 ---UNDERTAKING NO. 142.57: Ontario Hydro undertakes to
13 provide issues analysis for 1987.

14 ---UNDERTAKING NO. 142.58: Ontario Hydro undertakes to
15 provide Issues list and issues analysis
for 1990.

16 MR. SHEPHERD: Q. I am not going to go
17 through this list in 12.2 in detail, but I do have a
18 couple of questions.

19 I note that native rights are sort of
20 fairly that are down the list as compared to, say,
21 herbicides which have a fairly high ranking.

22 Do you know offhand whether that's still
23 the case?

24 MS. RYAN: A. I would have to check, but
25 this is an old list.

1 Q. So, you don't recall offhand whether
2 that particular ranking would be changed?

3 A. No, I am sorry, I don't.

4 Q. And similarly, greenhouse gases are
5 right off the bottom of the list. I presume from your
6 evidence that they are no longer unranked.

7 A. Carbon dioxide is number 21, so it is
8 on the list.

9 Q. It's not exactly right at the top but
10 it is on the list.

11 A. No.

12 Q. And you have ultimate forms of
13 energy, also right off the bottom of the list. Do you
14 know whether that's still the case?

15
16
17
18
19
20
21
22
23
24
25
...

1 [11:06 a.m.] A. No, I don't.

2 Q. Is it fair to say that Ontario Hydro
3 still sees alternate forms of energy as having a low
4 priority, in fact? Forget the list, now.

5 A. No. I think their priority has moved
6 up considerably within the organization.

7 THE CHAIRMAN: Just so we know what
8 you're talking about, what do you mean by alternate
9 forms of energy?

10 MR. SHEPHERD: Well, certainly the
11 reference I'm making is to solar and wind primarily,
12 although there are many others. But I think those are
13 the ones that have major attention.

14 Q. I think that's fair, Ms. Ryan?

15 MS. RYAN: A. Yes, I feel that is
16 correct.

17 Q. You responded in that context?

18 A. Yes.

19 Q. That is, if I was talking about solar
20 and wind?

21 A. Yes. I was thinking of wind and
22 solar and fuel cells and that type of development.

23 Q. Yes. Are you familiar with Hydro's
24 views on wind energy?

25 A. I'm familiar with the fact that we've

1 had some demonstrations run, I guess, by our design
2 people and our research people over a number of years,
3 but I'm not familiar with the technical details, no.

4 Q. Do you know whether, in fact, it's
5 true that most senior officials at Ontario Hydro
6 believe that wind energy is of little or no use and, in
7 fact, is laughable? Would you know whether that's true
8 or not?

9 A. No, I don't know that.

10 MR. SHEPHERD: Mr. Chairman, I arranged,
11 because I hadn't been able to do anything dramatic in
12 this cross-examination, I arranged to have a video
13 brought in, and I've provided one copy of this video
14 tape copy - I was told by Ms. Morrison you didn't need
15 eight - to the Board. I understand that Hydro has
16 this. I got my copy originally from them, so I assume
17 they do, and I have advised Mrs. Formusa of what it is.
18 It's a 30-second TV commercial, and I'm going to show
19 it twice because you miss it the first time.

20 THE CHAIRMAN: This is an Ontario Hydro
21 television commercial.

22 MR. SHEPHERD: An Ontario Hydro TV
23 commercial, yes. Now, it will be a miracle if it
24 happens the first time.

25 ---VIDEO TAPE PRESENTATION

1 MR. SHEPHERD: Do you wish to see it
2 again or is that enough?

3 THE CHAIRMAN: I don't need to see it
4 again. I think I've already seen it.

5 MR. SHEPHERD: Q. Ms. Ryan, is it
6 correct that this commercial was shown on prime time on
7 major Ontario TV outlets for several months?

8 MS. RYAN: A. I assume so. That was the
9 first time I had seen the commercial.

10 Q. Okay. Would you agree with the
11 statement that wind energy is, in this commercial at
12 least, treated as an object of derision? You can
13 recharacterize it, if you don't like "derision."

14 A. I think you have to look at the point
15 that is being put across, and I think it's fair to say
16 to provide all of the power for the Province of
17 Ontario, by wind energy, would not work. That is not
18 to say that there is not a place for alternative
19 technologies within the broader plan.

20 Q. Are you aware of whether major TV
21 commercials like this are normally seen by and approved
22 by senior management before their public release?

23 MR. SNELSON: A. I doubt whether anybody
24 on this this panel is involved in any significant way
25 with commercials of this nature. The purpose of this

1 commercial is to make people more aware, and this is my
2 understanding from my own television watching, which I
3 do from time to time, was to make--

4 Q. Not in the last month, presumably?

5 A. --people more aware of Ontario
6 Hydro's energy management program and that this was --
7 would have been initiated or coordinated and produced
8 in conjunction with our demand management branch.

9 So, the specifics of how advertising of
10 this nature is done, if there's anybody who can speak
11 to that, it would be on Panel 4. I'm not sure how much
12 any one of those people is involved in advertising, as
13 such.

14 Q. All right.

15 MS. PATTERSON: Did that answer the
16 question though? Who does review commercials?

17 MR. SNELSON: The answer, as far as I'm
18 aware -- my knowledge is that I don't know.

19 MR. SHEPHERD: Q. None of the other
20 witnesses has any idea who reviews major commericals.

21 MS. RYAN: A. I assume it would be the
22 line management of the group producing it and probably
23 corporate relations to the dollar limit of their
24 signing authority. But, I mean, that's just a general
25 statement of the way things are approved.

1 Q. Now, you said that obviously you
2 didn't think, and Hydro doesn't think, that wind energy
3 is capable of providing all of the electricity that
4 Ontario needs, and I guess even I might agree with
5 that. I'm wondering though whether it's fair to say
6 that Hydro does not see wind energy as, in any way, a
7 possible grid-connected option, that is significant
8 option, in the future; isn't that true?

9 A. I'm not in a position to answer that
10 question. I don't know.

11 Q. Well, Mr. Snelson, isn't that right
12 in the DSP?

13 MR. SNELSON: A. The DSP takes the view
14 that grid-connected wind energy is unlikely to make a
15 large contribution, which is not to say that it won't
16 exist.

17 Q. I believe your plan, in fact, has
18 zero in there for that, doesn't it?

19 A. We don't make a specific allowance
20 for it.

21 Q. I would guess that the wind regimes
22 in New York State are probably similar to Ontario? Is
23 that probably about right?

24 A. I don't know enough about wind
25 regimes in New York State to comment.

1 Q. So, as a systems planner you wouldn't
2 be familiar at all with the activities of Niagara
3 Mohawk in wind energy?

4 A. No, I'm not familiar with Niagara
5 Mohawk's activities.

6 Q. Okay. I'd like to turn to the issue
7 of Hydro's environmental standards. So far, all of the
8 questions and answers we've been dealing with have
9 dealt with environmental compliance; that is, where
10 controls are forced on you by government.

11 So, for example, I think I understand you
12 to say that your acid gas planning is based on the
13 notion that you have to ensure that you are within the
14 government-imposed emissions limits; is that correct?

15 MS. RYAN: A. Yes.

16 Q. That's the thrust of it?

17 A. Yes.

18 Q. There is no sense in which you're
19 attempting to set a lower target and stay within that
20 just because less is better?

21 A. For acid gas, we do set a target
22 which is slightly below regulation. However, where we
23 are able to do better, we do, and if there are not
24 regulations, there are areas where we take action to
25 make improvements within our business.

1 Q. I'm going to come back to that in a
2 second. First of all on acid gas you set a lower
3 target than the regulation only so you'll have a
4 contingency margin, isn't that right?

5 A. Essentially.

6 Q. It's not because you think less would
7 be better and it's a good idea?

8 MR. BARRIE: A. Just on one particular
9 area, in 1989 and I think in '88, we did optionally
10 decide to step down our acid gas, even though the legal
11 requirement didn't require us to do that until 1990.

12 Q. Why did you do that, Mr. Barrie?

13 A. That was a presidential decree. He
14 indicated that we should be stepping down our acid gas.

15 It was more than that. It was to
16 demonstrate we could get there as well. We didn't want
17 to be arriving in 1989 and have this massive reduction
18 required between '89 and 1990.

19 Q. So, it doesn't sound like it was an
20 environmental decision; it sounds like it was an
21 operational decision?

22 A. I think it's true to say it was both.
23 We were demonstrating that we could do it, but we were
24 also demonstrating that we were prepared to go beyond
25 the letter of the law.

1 Q. Now, currently, Hydro has no plans to
2 set lower internal acid gas limits than the government
3 regulation, does it?

4 A. That's my understanding, other than
5 the allowance that Ms. Ryan mentioned.

6 Q. Yes. The margin for contingencies?

7 A. Right.

8 Q. And is that because, in fact, just
9 meeting the regulated limits is hard enough, without
10 having to make it tougher still?

11 A. I think it's consistent with our
12 mandate to provide power at minimum cost and respecting
13 all the laws.

14 Q. Well, let's come back to that because
15 that's really where I was driving at anyway.

16 THE CHAIRMAN: I didn't hear the last
17 part. You said "provide power at minimal cost..."

18 MR. BARRIE: While respecting all the
19 laws of the province.

20 THE CHAIRMAN: I see. Okay.

21 MR. SHEPHERD: Q. We looked at a couple
22 of examples the other day of situations, hypothetical,
23 of course, that couldn't possibly happen. Situations
24 where you wake up one morning in December to find that
25 you're at your acid gas limit and you need to burn coal

1 plants and you've got a problem.

2 Let's look at the converse of that, which
3 is that you find yourself in December, you've had a
4 very good year, you're way below your acid gas limits,
5 but in December you now need a fair bit of thermal.
6 What is your operational response to that? Do you burn
7 scrubbed coal or unscrubbed coal?

8 MR. BARRIE: A. We don't have any
9 scrubbed coal.

10 Q. Sorry. Low sulphur coal or high
11 sulphur coal?

12 A. Are you asking me in a historical
13 context or future?

14 Q. Because that hasn't happened to you
15 yet; right? I'm asking you what would you do if it
16 happened this year?

17 A. Right now all of our fossil plant has
18 low sulphur coal on the coal pile. So, we would burn
19 low sulphur coal.

20 Q. All right. So, then you wouldn't
21 have a decision in December as to whether to have dirty
22 or cleaner generation; that's not an option that would
23 arise?

24 A. If we are not in danger of impinging
25 on the acid gas restriction, then acid gas essentially

1 does not become an operating constraint. We then
2 revert to our normal, minimizing the cost of
3 generation.

4 Q. You have an acid gas control plan
5 though, which would typically have procedures in
6 December, or any month for that matter, for keeping
7 your acid gas low; right?

8 A. We have procedures that look at the
9 annual acid gas limit and they guide our decisions on a
10 month-by-month basis throughout the year.

11 Q. And when you get to the end of the
12 year and you've got lots of room, then am I right in
13 assuming that you don't follow any acid gas control
14 procedures; you don't have to limit your gas? Is that
15 right?

16 A. We do not have to alter our normal
17 economic dispatch because of acid gas. So, yes.

18 Q. And isn't really what it boils down
19 to then is that if -- and I guess what I'm trying to
20 get at is this:

21 If you have room to dump a whole bunch of
22 acid gas into the air in December, and doing that is
23 the cheapest way to produce power, then economic
24 dispatch is going to say, "Dump as much as you can into
25 the environment as long as you keep within the limit;"

1 [11:23 a.m.] MR. TABOREK: A. Mr. Shepherd, if I just
2 may add a point, we don't have a scrubber now, but we
3 have scrubbers in construction, and the point you are
4 addressing comes out very clearly in the case of using
5 a scrubbed or non-scrubbed unit.

6 Q. There is a big difference in cost,
7 right?

8 A. Yes, there is a big difference in
9 cost, and we have decided that we would accept the cost
10 of running the scrubbed unit instead of an unscrubbed
11 unit, even if we are well below our emission limit.

12 Q. That sounds contrary to what Mr.
13 Barrie just said.

14 A. No, no, Mr. Barrie mentioned
15 non-scrubbers, and so I have given you, I think, a very
16 clear example of the company reaction with respect to
17 scrubbers.

18 Q. So, the rule then is going to be,
19 once the scrubbers are in place, that you always burn
20 the scrubbed coal first, notwithstanding whatever your
21 acid gas limits are or however close you are, no
22 exceptions, you always burn them first.

23 A. Yes, wherever possible.

24 MR. BARRIE: A. In our projections for
25 future energy production from '94, '95, which is as far

1 as operations looks, we will be giving preference to
2 burning the two scrubbed units at Lambton, yes.

3 Q. But then, Mr. Barrie, I understood
4 you to say that your mandate is to produce power at the
5 lowest possible cost within the law. And it sounds to
6 me that what Mr. Taborek is saying is that you will
7 spend extra money, even though you don't have to.

8 MR. TABOREK: A. No, within the law
9 would allow us to preferentially dispatch the scrubbed
10 units. It fits within that...

11 Q. Then you are not producing the lowest
12 cost power, are you?

13 MR. BARRIE: A. I'm not sure of the
14 exact figures, but the coal we will be burning in the
15 scrubbers will actually be high sulfur coal and will be
16 cheaper.

17 Q. Oh, so...

18 A. However, we will have lost some
19 efficiency because of the scrubbed units, and I am not
20 exactly sure where the saw-off is, as to how it will
21 fit in strict economic dispatch.

22 Q. Well, I understood Mr. Taborek to be
23 saying that you have a judgment that you burn the
24 scrubbed coal first, and it is a lot more expensive,
25 but you are doing it anyway.

1 A. It isn't a lot more expensive.

2 Q. I'm sure that is what he said.

3 Isn't that what you said, Mr. Taborek?

4 A. That is right. We have, as I'd said,
5 we have conflicting forces here. We will actually be
6 burning cheaper coal in a scrubbed unit, because it is
7 high sulfur coal, and you have to pay a premium to buy
8 low sulfur coal. So, the fuel itself will be cheaper.
9 However, the actual cost of running the scrubber will
10 have to be factored in.

11 Nevertheless, it is my understanding that
12 when we have scrubbed units, we will run them
13 preferentially to non-scrubbed units.

14 Q. You are not sure at this point
15 whether that meets the test of economic dispatch or
16 not.

17 A. That is my understanding. However,
18 my panel members may know better than me. It is
19 getting to the edge of the operating time frame.

20 Q. All right.

21 MR. TABOREK: A. The policy was
22 developed on the assumption that it would cost more,
23 because if it doesn't cost more, it presents no problem
24 to anybody, I presume.

25 Q. The policy was also developed, if I'm

1 correct, on the assumptions that you would always have
2 a problem with the acid gas limits anyway, so it wasn't
3 really important, right? That is, it didn't matter
4 whether you had such a policy, because year in and year
5 out you are going to be really close to the limits.

6 MR. BARRIE: A. From 1994 onwards we
7 will be close to the limit, because there is a further
8 reduction in the statutory regulation. The limit comes
9 down to 215 gigagrams from the present 280.

10 Q. So, am I right then that what this
11 discussion boils down to is that my hypothetical is a
12 silly one, because it could never possibly happen? You
13 are not going to wake up one morning in December and
14 find that you are way below the limit?

15 A. I think I pointed out previously in
16 my evidence, there are so many unknowns between now and
17 then, and the fossil burn is the swing fuel. So, there
18 can be tremendous variations in the fossil burn and
19 hence, the acid gas production.

20 But our present projection is that we
21 will be under the limit in 1994 but not by a great
22 amount.

23 MR. SHEPHERD: Mr. Chairman, I'm about to
24 turn to the last series of questions I have in this
25 cross. I wonder if this might be time for the break.

1 THE CHAIRMAN: I just want to make sure
2 in calling the roll earlier this morning that if there
3 is anyone here who was missed, or anyone who also wants
4 to cross-examine we don't have on the list. Is there
5 anyone?

6 MR. SHEPHERD: Mr. Chairman, I except I
7 will be about 20 minutes after the break.

8 THE CHAIRMAN: So, that will be followed
9 then by Mr. Power. You will be next.

10 MR. POWER: Yes, sir.

11 THE CHAIRMAN: Followed by Mr.
12 Grenville-Wood.

13 THE REGISTRAR: This hearing will recess
14 for 15 minutes.

15 ---Recess at 11:29 a.m.

16 ---On resuming at 11:50 a.m.

17 THE REGISTRAR: Please come to order.
18 This hearing is again in session, please be seated.

19 MR. SHEPHERD: Q. Ms. Ryan, isn't it
20 true, in fact, that under Hydro's interpretation of the
21 Power Corporation Act, Hydro is obliged to prefer
22 economic issues over environmental issues, under the
23 stricture of power at cost? Isn't it true that when
24 you can stay within the law environmentally, you are
25 required to then make economic choices rather than

1 environmental choices?

2 THE CHAIRMAN: Is that a question of law
3 you're asking the witness?

4 MR. SHEPHERD: I'm asking whether that
5 is, in fact, how Hydro acts.

6 THE CHAIRMAN: Well, that is a different
7 question. If you are asking does Hydro prefer cost
8 issues over environmental issues, that is one question.
9 But if you are asking what does the law require it to
10 do, that is a different question.

11 MR. SHEPHERD: No, I'm only asking
12 whether they act in a certain way because of how they
13 understand the law to tell them how to act, which has
14 nothing to do with whether the law, in fact, says that.

15 MS. RYAN: So, could you repeat your
16 question for me?

17 THE CHAIRMAN: Perhaps you could do that,
18 yes.

19 MR. SHEPHERD: Q. Under Hydro's
20 interpretation of the Power Corporation Act, the
21 concept of power at cost, is it not true that when you
22 are within the law environmentally, you are then
23 required to prefer economic decisions over
24 environmental decisions?

25 MS. RYAN: A. I am not knowledgeable

1 about the Power Corporation Act. My understanding of
2 how we do business is that environmental consideration
3 is taken into account and does not necessarily result
4 in the most -- I'll leave it at environmental
5 consideration is taken into account, and it is not only
6 economic.

7 Q. Just as an aside, you have no
8 internal targets or plan to reduce CO(2) emissions, do
9 you at Hydro?

10 MR. SNELSON: A. We compared in the
11 Demand/Supply Plan, Exhibit 3, we compared ourselves
12 against an illustrative target, and that was one of
13 many factors taken into account in selecting the
14 preferred plan.

15 Q. The one area in which you have
16 testified that have you set much tougher limits than
17 the regulations, is in the radioactive emissions from
18 your nuclear facilities. If I understand your
19 evidence, Ms. Ryan, Hydro's internal standard for
20 radioactive emissions from nuclear facilities is one
21 per cent or less of the regulated standard.

22 I'm going to quote to you, you have
23 referred to this as:

24 "An example of where we do far better
25 than the law, is for our radioactive

1 emissions from our nuclear stations."

2 Is that correct, you have an internal
3 standard that is one per cent of the required standard?

4 MS. RYAN: A. Yes, an operating target,
5 that is correct.

6 Q. I'm going to ask you to take a look
7 at Exhibit 159, filed on Wednesday, and this contains
8 two excerpts, one from the "Bruce "B" Operating
9 Policies and Principles," which is a Hydro operating
10 document, as I understand it; and the second, an
11 excerpt from the operating licence of Bruce.

12 I'm going to ask you to turn to the last
13 page of that, which is from the policies and
14 procedures, and it says, under the heading "Radiation
15 Protection Regulations," it says:

16 "If emissions regularly or
17 significantly exceed one per cent of the
18 derived emission limits" and that is the
19 legal standard, right, "the need for and
20 the practicality of modifications to
21 equipment and/or procedures will be
22 reviewed."

23 And then I'd like to take you to the
24 previous page. Now this is an excerpt from the actual
25 licence that allows you to operate Bruce "B", correct?

1 A. Yes.

2 Q. And I'd like you to look at A.A.1.

3 THE CHAIRMAN: Sorry say, I didn't pick
4 that up.

5 MR. SHEPHERD: This is page 3 of the
6 exhibit, which is headed up "Attachment A.A to licence
7 No. 14/89," and I'm reading from general requirements
8 No. A.A.1.

9 Q. Where it says:

10 "Operation of the nuclear facility
11 shall be governed by and be in accordance
12 with the document entitled 'Operating
13 Policies and Principles...'
14 et cetera, which I assume is the other document that we
15 just quoted from, is that correct?

16 MS. RYAN: A. I assume so. It doesn't
17 have the number on your excerpt.

18 Q. If I read this right, it looks to me
19 that for all practical purposes the one per cent limit
20 is in fact a licence condition, isn't it?

21 A. My understanding of what that means
22 is that the AECB condones our operating practice of
23 keeping emissions to one per cent of the regulated
24 limit and would require us to discuss it with them if
- 25 our practice were to be different than that.

1 Q. Isn't it, in fact, true that the
2 operating -- what is it called? The "Operating
3 Policies and Principles" document is negotiated with
4 the AECB prior to the licence application? Isn't that
5 correct?

6 A. I don't know.

7 Q. Isn't it also correct that there is
8 an AECB regulation, principle, if you like, that is
9 stated to transcend all other specific regulations that
10 says that you will operate a facility to minimize
11 emissions to the lowest possible level you possibly
12 can, given the design of the facility? Isn't that
13 true?

14 A. I'm not familiar with that exact
15 phrase, and I don't know exactly where it is taken
16 from.

17 Q. Is there a general AECB principle
18 that says something to the effect that you can ignore
19 the regulations and the specific rules, because we
20 really want you to work to a tougher standard than
21 that, whenever you can?

22 A. I'm not familiar with the specific
23 document that you are referring to.

24 THE CHAIRMAN: Are you familiar with the
25 principle?

1 MS. RYAN: I'm familiar with the
2 principle of ALARA, which is "as low as reasonably
3 achievable," yes.

4 MR. SHEPHERD: Q. And that is an AECEB
5 principle?

6 MS. RYAN: A. It is a nuclear generation
7 principle, yes.

8 Q. Isn't it also true that this general
9 requirement, A.A.1 in your licence, is the way the AECEB
10 makes that principle a binding rule on Ontario Hydro?

11 A. I believe my point was that we meet
12 one per cent of the regulatory limit, which is the
13 derived emission limit, and I hear what you are saying,
14 but I can't agree with your interpretation.

15
16
17
18
19
20
21
22
23
24
25
...

1 [12:00 p.m.] And the fact that the AECEB is in the
2 process of changing the regulation under consultative
3 Document C83, which has been an ongoing process, and
4 are looking at reducing the regulated limits, is
5 consistent with what I have said.

6 Q. I am not sure I was asking about
7 future changes.

8 What I am concerned with is, certainly I
9 got the impression, and maybe it is just me, but I got
10 the impression from your previous evidence that you
11 were saying that Hydro sets a voluntary standard.

12 A. They did in the early '70s.

13 Q. But the standard you referred to, the
14 one per cent, is not a voluntary standard; is it?

15 A. It was initiated as a voluntary
16 standard and the AECEB has now indicated that they like
17 that standard and so have attached it to the licence.

18 Q. So, when I got the impression that
19 Hydro's current practice is a voluntary one, I was just
20 misunderstanding your evidence?

21 A. I don't believe so. My intent was
22 that it was initiated voluntarily, and we still
23 maintained that level of emission.

24 Q. I see. So, there was no ALARA
25 principle in the 70s?

1 A. It's been around for a long time. I
2 don't know when it was initiated.

3 Q. But I understand your evidence today
4 to be - please correct me if I am wrong - I understand
5 your evidence today to be that when the one per cent
6 was initiated, it was purely voluntary Hydro's part.
7 It is now no longer voluntary but that doesn't change
8 the point that it was voluntary at the outset; is that
9 correct?

10 If you don't know whether it was
11 voluntary at the outset, please say so, because I am
12 going to come back to it in future evidence. I am not
13 trying to catch you out. I just want to know what the
14 fact is.

15 A. My understanding was that it was an
16 Ontario Hydro operating target set in the early 70s.

17 Obviously, in establishing the
18 requirements for a given facility, there would be
19 discussions with government. I don't know what took
20 place in those.

21 Q. Now, I guess my last question is, can
22 you give us any examples where Hydro currently has a
23 voluntary standard that is lower than regulated
24 standards, currently?

25 A. We have a number of programs

1 underway, I guess one is the reduction of herbicide
2 usage in right-of-way management.

3 Q. Okay. That is a good example. Isn't
4 it true, in fact, that when that came up, that came out
5 as a result of negotiations between Ontario Hydro and
6 the Ministry of the Environment, in which the Ministry
7 of the Environment was proposing regulations and Hydro
8 said they would comply voluntarily; isn't that true?

9 A. That is not my understanding of how
10 it was initiated, no. I know nothing of that.

11 Q. It was totally voluntary on Hydro's
12 part?

13 A. It was a president's initiative
14 several years ago, yes.

15 Q. Are there any other examples that you
16 know of?

17 A. Our reforestation and tree replanting
18 programs where we have an agreement with the Ministry
19 of Natural Resources to reforest equivalent areas of
20 land that we use for new transmission.

21 Q. That's not voluntary either, then.
22 It's an agreement with the Ministry.

23 A. I guess it depends on where you look
24 at the start point. And again it was a president's
25 initiative. Obviously, the Ministry of Natural

1 Resources were in favour of it. But, I don't think
2 it's a regulatory requirement, if that's what you are
3 saying.

4 Q. All I am trying to get at, Ms. Ryan,
5 is the extent to which Hydro, in fact, today sets its
6 own internal standards just because it feels it's right
7 and lives within those standards rather than the
8 standards imposed by external agreements, by licences,
9 by regulations, et cetera. I am just looking for some
10 examples where Hydro has a different standard, a
11 tougher standard.

12 A. I have given you two examples.

13 MR. SHEPHERD: I have no further
14 questions, Mr. Chairman.

15 MS. RYAN: Just a minute.

16 MR. SHEPHERD: Sorry. I have no further
17 questions, Mr. Chairman.

18 THE CHAIRMAN: Thank you, Mr. Shepherd.
19 Mr. Power, you are next.

20 MR. POWER: Thank you, Mr. Chairman.

21 THE CHAIRMAN: On behalf of the South
22 Bruce Economic Division; is that correct?

23 MR. POWER: Yes, sir.

24 Mr. Chairman, as the Board may know,
25 South Bruce is interested in Ontario Hydro taking a

1 full energy development approach rather than an
2 electrical generation approach, and we are specifically
3 interested in how existing assets can be used to
4 generate energy forms other than electricity.

5 One of the problems we have run into,
6 it's a small one, and I believe Mrs. Formusa agrees, is
7 that none of the witness panels, as presently set up,
8 can address in the detail we wish how best to deal with
9 this.

10 So, as a result, Mrs. Formusa and myself
11 have agreed that I will ask general planning questions
12 today, we are going to go away and decide where best a
13 later panel can address these issues, and as a result
14 interrogatories asked of this panel will be laid over
15 to that panel and we will advise when we know we can
16 bring these on at a later date.

17 MS. OMATSU: We are not able to hear back
18 here.

19 ---Off the record.

20 THE CHAIRMAN: Is that your understanding
21 too, Mrs. Formusa?

22 MRS. FORMUSA: I think it's fair to say
23 that we want to speak with Mr. Power to determine which
24 panel would best address the concept that he is
25 proposing. It's not that there isn't anyone there to

1 deal with it, we are just not quite sure who is best
2 able to deal with it. So, we are going to sit down
3 with him afterwards and go through the details of the
4 matters he is interested in and decide which panel
5 would be best able to address his issues.

6 THE CHAIRMAN: I'm sorry, Mr. Power, I
7 was just getting organized. I am not quite sure I
8 quite understand what your issues are that you think
9 are not dealt with by the future panels.

10 MR. POWER: I guess there are two levels
11 to this. First is that these particular technologies
12 can be applied to different types of generating
13 stations, fossil, nuclear and hydroelectric. So, the
14 first issue is whether we have to reattend every panel
15 just to sort of do a little bit in each segment, or can
16 we work out with Ontario Hydro a place where we come
17 and in one, sort of, quick forum resolve all those
18 questions rather than come back.

19 And secondly, I think we agree, while
20 Ontario Hydro has witnesses, perhaps they haven't got
21 one identified who can best deal with these issues, one
22 person.

23 THE CHAIRMAN: The issues being?

24 MR. POWER: How Ontario Hydro can
25 cogenerate through their own assets, their own

1 generating stations, not just electricity but other
2 energy forms such as hydrogen and thermal energy for
3 consumer use and for use as a fuel for themselves.

4 There is a brief offhand reference to it
5 in, I believe, Panel 7, the purchase options, but it
6 hasn't been explored in detail yet.

7 THE CHAIRMAN: So, it's that Ontario
8 Hydro would produce other forms of energy other than
9 electrical energy; is that right?

10 MR. POWER: Yes, sir.

11 CROSS-EXAMINATION BY MR. POWER:

12 Q. Just to make it clear, because I know
13 there is some variation in the use of the term
14 "cogeneration", I will be using it in the context of
15 Ontario Hydro utilizing its own generating stations to
16 produce energy forms in addition to electricity, the
17 two that I mentioned I am going to focus on are
18 hydrogen and thermal heat, thermal heat including
19 steam.

20 I believe, Mr. Snelson, that most of
21 these questions may be best addressed to you and
22 correct my if I am wrong.

23 In preparing the Demand/Supply Plan, did
24 Ontario Hydro study the potential additional energy
25 that can be utilized through hydrogen at the existing

1 Ontario Hydro generating stations?

2 MR. SNELSON: A. Not specifically.

* 3 Q. How about for cogenerating thermal
4 heat at Ontario Hydro generating stations?

5 A. Not as part of the DSP process.

6 Q. And the plan itself does not refer to
7 either of these energy forms as serving the perceived
8 demand in the future context?

9 A. No, it does not refer to them.

10 Q. Are there any studies presently
11 underway by Ontario Hydro regarding the application or
12 use of hydrogen as an energy form or as a fuel by
13 Ontario Hydro?

14 A. Hydrogen is a fuel that might be
15 considered for fuel cell application.

16 THE CHAIRMAN: For what application?

17 MR. SNELSON: Fuel cells.

18 I believe the focus of our effort in the
19 area of fuel cells, however, is more on natural gas as
20 a fuel for fuel cells.

21 MR. POWER: Q. So, your focus is not on
22 hydrogen?

23 MR. SNELSON: A. That's correct.

24 Q. Do you have any studies specifically
25 underway looking at hydrogen or any aspect of a study

1 looking at hydrogen?

2 A. I am not aware of any in recent
3 years.

4 Q. How about for cogenerating thermal
5 heat at Ontario Hydro generating stations?

6 Are there any studies underway involving
7 this?

8 A. I am not aware of specific studies
9 underway. There may be some implications of
10 cogenerating heat associated with proposals for Hearn
11 generating station.

12 Q. Is that a specific study that's
13 presently underway?

14 A. There have been proposals for Ontario
15 Hydro to generate steam for the district heating
16 system, the downtown Toronto heating system at Hearn,
17 which are currently not active.

18 I understand that there are non-utility
19 generation proposals for developments at Hearn which
20 may very well involve the supply of heat to the
21 distribution heating system.

22 Q. With respect to the City of Toronto
23 district heating system, was it the City that
24 approached Ontario Hydro regarding that matter, or did
25 Ontario Hydro make it available, known generally, that

1 they would be willing to cogenerate thermal heat at
2 Hearn?

3 A. I am not sure of how an approach was
4 made to the City of Toronto. Ontario Hydro did produce
5 a brochure from its New Business Ventures Division on
6 the supply of heat from existing generating stations.

7 Q. But you do not know whether Ontario
8 Hydro took the initiative, if I may, and went to the
9 City and said, "We are willing to develop a program for
10 your benefit," as opposed to the City approaching
11 Ontario Hydro?

12 A. I don't believe Ontario Hydro has
13 done that recently. The most recent proposals come
14 from a non-utility generator and the dealings between
15 him and the city are things that I am not privy to and
16 I am not sure whether anyone in Ontario Hydro is privy
17 to.

18 THE CHAIRMAN: This brochure was related
19 to Hearn, was it?

20 MR. SNELSON: No, it was related to all
21 our thermal generating stations, including Hearn.

22 MR. POWER: Q. Is it possible that I
23 could get a copy of that brochure, please?

24 MR. SNELSON: A. Yes.

25 MRS. FORMUSA: That's 142.59.

1 [12:15 p.m.] A. More likely in the order of five
2 years ago, but three or eight -- in that order.

3 Q. In preparing that brochure, do you
4 know if Ontario Hydro completed any studies regarding
5 thermal energy being made available for consumer use?

6 A. Over the years we've had a number of
7 discussions with specific proponents with regard to the
8 sale of thermal energy from your generating stations.

9 Q. I guess one of my questions is: Has
10 Ontario Hydro completed an overall study regarding
11 making thermal energy available throughout the Province
12 of Ontario at its generating stations, and has it
13 developed that into a program, whereby, it's made this
14 known to the public generally?

15 A. Basically thermal energy can only,
16 economically, be transported relatively short
17 distances. And so, the opportunities for the use of
18 thermal energy from existing plants is limited to a
19 fairly small radius around each plant.

20 Q. So, have you gone to the business
21 communities around each generating plant? Has Ontario
22 Hydro gone to these communities and made it known that
23 this energy form is available for business use?

24 A. I believe this was one of the
25 objectives of our New Business Ventures.

1 Q. Do you know whether they have done
2 that specifically?

3 A. I know of their brochure. What
4 activities they have undertaken in following up after
5 that, I'm not familiar with.

6 Q. I don't suppose you could undertake
7 to find out which communities Ontario Hydro has
8 specifically approached with this information and
9 advised them as to the availability of the thermal
10 heat?

11 A. I can undertake to find out what
12 information is available in that area. I don't know of
13 the specifics of what's available, so I'm not quite
14 sure what I'm promising to provide.

15 MRS. FORMUSA: I still am uncertain of
16 where we're going with this area of thermal heat. Mr.
17 Power and I have been discussing over a number of
18 months, since intervener funding, and I think both I
19 and the people at Ontario Hydro are still unclear as to
20 the relationship with respect to this form of energy
21 and the Demand/Supply Plan, other than it makes another
22 use of our existing facilities.

23 And it would certainly be helpful, I
24 think, in terms of our being able to provide
25 information to know where we're going with this. It's

1 still unclear to me, and I gather from Mr. Snelson's
2 comments, it's unclear to him as well.

3 MR. POWER: Q. Just very generally, the
4 South Bruce position is that Ontario Hydro has a
5 capacity to produce energy in this province that isn't
6 being met because Ontario Hydro has focused solely on
7 electrical generation, and that if Ontario Hydro would
8 take the incentive, and, for instance, I think it's
9 agreed that there's a certain amount of thermal heat
10 available at any generating station, fossil fired or
11 nuclear, in Ontario. If they made that known to
12 business communities and worked with business
13 communities, that they'd be able to meet a certain
14 amount of electrical demand through providing thermal
15 energy, an alternative energy source.

16 So, they have a potential to meet energy
17 demand through supplying this alternative energy source
18 that we would submit is not being met right now, and
19 that if Ontario Hydro made it well known that this is a
20 program available, they can meet some of the projected
21 demand, as well as, I think we'll demonstrate at later
22 panels, provide significant environmental savings
23 overall by pursuing such a program.

24 So, my specific questions are to try and
25 understand what Ontario Hydro has done to date in terms

1 of providing these type of programs to the community,
2 but not just letting the energy forms sit there, but
3 activity going out to the community and saying, "This
4 is available. We will work with you." And educating
5 the community as to its availability. Is that --

6 MRS. FORMUSA: Well, again, in the
7 context of this application, which is to consider how
8 we're going to meet requirements for future electricity
9 needs of the people of Ontario, we're talking about
10 electricity needs. There may be spin-offs from
11 production of electricity whereby one could make more
12 efficient use of facilities or technologies that are
13 developed. But it's still unclear to me how it relates
14 to the application. Maybe I'm missing something.

15 THE CHAIRMAN: I thought that I heard Mr.
16 Power say that if this type of energy was made
17 available, that would reduce the demand for electrical
18 energy.

19 MR. POWER: To some degree, yes, sir.

20 THE CHAIRMAN: To some degree. So, to
21 that extent, that would be relevant.

22 MRS. FORMUSA: Then I think that kind of
23 questioning should perhaps be put to the witness and we
24 can explore that issue. I hadn't understood it as
25 that.

1 MR. POWER: I think at this point I was
2 just trying to get a general sense of what Ontario
3 Hydro has done.

4 THE CHAIRMAN: But we do know whatever
5 studies there have been, they felt confident enough
6 about it to produce a brochure and do some negotiating
7 and, presumably, some selling efforts.

8 MRS. FORMUSA: Well, to the extent that
9 we've offered to produce the brochure, perhaps we can,
10 in the context of that undertaking, investigate what
11 New Business Ventures division has undertaken in terms
12 of the distribution of that brochure and discussions
13 with communities surrounding our existing facilities.
14 We can undertake to make those inquiries of that
15 division. Would that be --

16 MR. POWER: Yes. That would be
17 appreciated. Thank you.

18 MRS. FORMUSA: And we'll include that
19 under 142.59 with the brochure.

20 THE CHAIRMAN: All right.

21 MR. POWER: Q. If I can back up then,
22 Mr. Snelson, other than the brochure and perhaps any
23 communications with communities in the Province of
24 Ontario, are there any studies then, in essence,
25 underway utilizing thermal heat in Ontario specifically

1 for that purpose?

2 MR. SNELSON: A. I'm not aware of any
3 current studies.

4 Q. Would you undertake to review with
5 whoever the appropriate persons is and find out,
6 please?

7 A. Yes.

8 Q. And the same with hydrogen. Do you
9 know if there any any studies presently underway in
10 Ontario by Ontario Hydro or through consultants
11 studying the use of hydrogen as an alternative energy
12 form?

13 A. I believe there have been such
14 studies in the past, but I don't know of any today.

15 Q. Okay. Would you undertake also to
16 find out from the appropriate person whether that is
17 occurring?

18 A. Yes.

19 THE CHAIRMAN: I take it there were
20 thermal studies in the past as well?

21 MR. SNELSON: Yes, and there are also
22 thermal uses in use today?

23 THE CHAIRMAN: Thermal uses in use today?

24 MR. SNELSON: Yes.

25 MR. POWER: Yes, sir. We'll be getting

1 to that soon.

2 MRS. FORMUSA: Is that going to be
3 142.60? Can we combine both thermal and hydrogen?

4 ---UNDERTAKING 142.60: See undertaking front of
5 transcript.

6 MR. POWER: I think that's reasonable.
7 So, 142.60 would be to find out if any studies are
8 underway for both thermal heat and hydrogen and to
9 please produce them or some information about it,
10 please.

11 Q. Mr. Snelson, do you know if Ontario
12 Hydro presently has any employees dedicated
13 specifically to studying the use of hydrogen or thermal
14 heat at Ontario Hydro generating facilities?

15 MR. SNELSON: A. No, I don't know.

16 Q. Would you also undertake to find out
17 who or how many, please?

18 A. Should we add that to the previous
19 undertaking?

20 Q. Sure. I guess that would be part of
21 142.60.

22 Are you aware of how much money Ontario
23 Hydro would have spent in the last five years
24 investigating hydrogen or thermal heat?

25 A. No. Hydro has been involved in the

1 Bruce Energy Centre, which I'm sure you're familiar
2 with.

3 Q. Yes, sir.

4 A. But I am not familiar with the
5 amounts of the money that have been spent.

6 THE CHAIRMAN: Is that the Bruce Energy
7 Centre?

8 MR. SNELSON: Yes.

9 MR. POWER: Yes, sir.

10 THE CHAIRMAN: And what is the Bruce
11 Energy Centre?

12 MR. POWER: We will be getting to that
13 also shortly, sir, if I may delay that.

14 In essence the Bruce Energy Centre is an
15 industrial park located near the Bruce Nuclear Power
16 Development, which utilizes steam which occurs from the
17 generating facilities at Hydro as an alternative energy
18 for industry located there.

19 MR. POWER: Q. So, you have undertaken,
20 I believe, to find out roughly how much money in the
21 last five years for both hydrogen and thermal heat
22 studies by Ontario Hydro?

23 MR. SNELSON: A. Yes.

24 Q. Would you know who in Ontario Hydro
25 would make the final decision both to explore the use

1 of these energy sources and to decide whether to pursue
2 them in the context of the 25-year Demand/Supply Plan?

3 A. The highest level of decision on the
4 Demand/Supply Plan, in total, in Ontario Hydro is the
5 board of directors.

6 Q. Do you know if they have these two
7 energy sources referred to them for their
8 consideration?

9 A. Not to my knowledge.

10 Q. Okay. I just have a couple of
11 questions regarding Ontario Hydro's involvement with
12 other utilities or boards, et cetera, for these
13 energies.

14 Do you know if Ontario Hydro has
15 representatives involved with any international boards
16 or associations investigating the use of hydrogen or
17 thermal heat?

18 A. I don't know.

19 Q. I don't suppose we can undertake to
20 find that out?

21 A. Yes.

22 Q. I don't know if we just want to add
23 these two.

24 MRS. FORMUSA: In the interest of keeping
25 the numbers down, I would happy to include it in

1 142.60.

2 MR. POWER: Okay. I think that's the
3 easiest way to go.

4 Q. Independent of the international
5 boards or associates, do you know if Ontario Hydro has
6 any liaisons with any government investigating the use
7 of hydrogen in Canada or in the world?

8 MR. SNELSON: A. There has been some
9 form of government study, I believe chaired by a
10 professor previously of the University of Toronto, and
11 I understand that Ontario Hydro did contribute to that,
12 but the specifics of that, I'm calling back materials
13 I've seen some time ago. I'm not very clear on the
14 details.

15 Q. Do you have any of the date of that
16 study?

17 A. In this general area there have been
18 ongoing studies for a number of years. The specific
19 one that I'm referring to is probably in the order of
20 three or four years ago.

21 Q. Would you undertake to please find
22 out which study that is?

23 A. Yes.

24 Q. I guess the same considerations for
25 thermal heat. Do you know if Ontario Hydro is working

1 with any utilities or governments to investigate the
2 use of thermal heat?

3 A. I'm not aware of any.

4 Q. Would you undertake to find that out
5 as well, please?

6 A. Yes.

7 Q. Are you aware of any countries
8 presently using thermal heat whereby they take
9 generating stations, provide electricity to consumers,
10 but also provide the thermal energy to the consumers in
11 the area?

12 A. You're referring now to co-generation
13 in a general sense?

14 Q. Yes.

15 A. And there are examples world-wide of
16 either an electric utility owning a generating plant
17 and selling thermal energy, or an industrial
18 corporation or other entity who wants to use steam
19 owning a combined steam and electricity plant and
20 selling electricity to the utility.

21 Q. Correct.

22 A. And it works both ways.

23 Q. So, there are examples world wide?

24 A. Yes.

25 Q. But we're not doing that in the

1 Province of Ontario with the exception, I believe, of
2 the Bruce Energy Centre?

3 A. We're doing it extensively in the
4 form of the user of steam also being a generator of
5 electricity, and that is a large part of the exisiting
6 non-utility generatation that there is in the province
7 today.

8 Q. Okay.

9 DR. CONNELL: Could I just interrupt for
10 a moment? The use of the term "thermal heat" seems
11 redundant to me.

12 MR. POWER: Sorry. It should probably be
13 thermal energy, I believe, identifying that type of
14 energy. You're quite correct.

15 DR. CONNELL: Thank you. It's a bit like
16 talking about wet water, isn't it.

17 MR. POWER: Yes, sir. My apologies. My
18 references should have been to thermal energy.

19 DR. CONNELL: Thank you.

20 MR. POWER: Q. I have a couple of
21 questions regarding the Bruce Energy Centre and the
22 Bruce Nuclear Power Development. You're familiar with
23 the Bruce, I take it, Energy Center and its
24 relationship with the Bruce Nuclear Power Development?

25 MR. SNELSON: A. In general terms.

1 Q. The Bruce Energy Centre, as I
2 indicated, is an industrial park. You're aware that
3 there is a pipe which transmits steam from the power
4 development to the Bruce Energy Centre for use by
5 industries in the Bruce Energy Centre?

6 A. Yes.

7 Q. Do you know when this steam pipe was
8 constructed?

9 A. About 1983 or '85, somewhere in that
10 region.

11 Q. Roughly in there.

12 A. I'm just recalling that.

13
14
15
16
17
18
19
20
21
22
23
24
25
...

1 [12:29 a.m.] Q. And it is still operating today, I
2 believe, isn't it?

3 A. I believe so.

4 Q. In designing and constructing the
5 Bruce Nuclear Power Development, Ontario Hydro did not
6 originally plan that the generating stations be used
7 for cogenerating steam, did they?

8 A. Yes, they did. They did plan on
9 generating steam as well as electricity.

10 Q. But plan on generating steam for the
11 purposes of sale to consumers?

12 A. No, they planned on generating steam
13 for the purpose of generating heavy water.

14 Q. Correct. So, 25 years ago, for
15 instance, Ontario Hydro wasn't thinking of taking that
16 steam and selling it for consumer use. That was not
17 the intent.

18 A. At Bruce, no.

19 Q. So, the steam line is, in effect, an
20 afterthought modification of the existing facility?

21 A. In this case, yes.

22 Q. Do you know upon whose initiative the
23 steam line was built? Was it Ontario Hydro going to
24 the community or the community approaching Ontario
25 Hydro?

1 A. I don't know.

2 Q. I believe it was actually the
3 community pursuing Ontario Hydro, but if you wish to
4 clarify that or undertake to find out?

5 THE CHAIRMAN: Well, isn't that within
6 the knowledge of your own client.

7 MR. POWER: Yes, sir. I don't think
8 there is any disagreement. I think that the community
9 actually approached Ontario Hydro, and over a number of
10 years finally reached an agreement with Ontario Hydro
11 to build a pipe.

12 Q. Other than the Bruce Energy Centre,
13 is there anywhere else in Ontario where steam is
14 created at Ontario Hydro generating stations or is made
15 available for consumer use and is used for consumer
16 purposes?

17 MR. SNELSON: A. Steam, no; warmed
18 water, yes.

19 Q. Is that Darlington, I believe, the
20 fish farm?

21 MS. RYAN: A. Pickering.

22 Q. Sorry, Pickering, correct. But no
23 steam.

24 THE CHAIRMAN: Warm water for what? I am
25 sorry.

1 MS. RYAN: For a fish farm. Essentially
2 they raise fish for sale, and Ontario Hydro provides
3 the warm water to cool water ponds.

4 MR. POWER: Q. Is hydrogen technology
5 presently being applied in any form at any nuclear
6 fossil or hydro electric generating station in Ontario?

7 MR. SNELSON: A. Not to my knowledge,
8 no.

9 Q. It isn't, is there?

10 A. Well, hydrogen as a form of energy,
11 no. Hydrogen is used for various purposes in
12 generating plants.

13 Q. No to that, as well, or yes.

14 A. Well, hydrogen is used for cooling.

15 Q. Okay, but as an energy form, no. We
16 agree it is not being used as an energy form or other
17 energy use.

18 A. It is not being used as an energy
19 form.

20 Q. If I may, I just have a couple of
21 questions regarding the future plans of Ontario Hydro
22 to investigate these matters. Do you know if Hydro
23 plans, in the next ten-year context, for instance, to
24 initiate a program to study the use of hydrogen?

25 A. Apart from its use in fuel cells,

1 which I have referred to, I don't know of any current
2 programs or proposed programs with respect to hydrogen.

3 Q. Same question for thermal heat. Do
4 you know if any proposed programs in the next ten
5 years?

6 A. I have mentioned the Hearn situation.

7 Q. Yes. In addition to that?

8 A. I believe that their people are still
9 actively seeking new steam customers for the Bruce
10 Energy Centre.

11 Q. Is Ontario Hydro actively seeking
12 those customers?

13 A. I'm not familiar enough with the
14 institutional arrangements to know who is taking the
15 lead in that regard.

16 Q. Are you aware of any programs that
17 Ontario Hydro may be commissioning internally or
18 externally to study hydrogen or thermal heat?

19 A. No.

20 Q. Is there any money set aside that you
21 are aware of generally, even though programs haven't
22 been set up, to study use of hydrogen or thermal heat?

23 MS. RYAN: A. I believe our association
24 with the Canadian Electrical Association, there are
25 research and development committees there where

1 research in Canada provides money to the committees,
2 and the generation committee has an alternative energy
3 technology committee, which is just formed, and is
4 looking at the use of thermal energy within Canada.

5 Q. Just formed within the last year or
6 so?

7 A. The committee has been ongoing for a
8 long time, but they established a specific work group
9 about a year ago to look at that, yes.

10 Q. It is not just hydrogen, or I am
11 sorry, not just thermal heat they are looking at.

12 A. Alternative energies in general.

13 Q. Alternative energies in general.

14 A. Yes.

15 Q. That is an association Ontario Hydro
16 has and a specific program they are undertaking?

17 A. That is correct.

18 Q. Do you know if Ontario Hydro has a
19 policy generally regarding the use of hydrogen,
20 exploring it, anything to that effect?

21 MR. SNELSON: A. I believe Hydro was
22 party to quite a number of studies on the use of
23 hydrogen, mostly in the late 1970s. And that the
24 general line of conclusion that came out of the
25 discussions at that time was that with-current fossil

1 fuel prices, hydrogen is most economically made by
2 other sources, such as the reforming of natural gas,
3 and that the so-called hydrogen economy is not all that
4 economical under current conditions.

5 Q. Those decisions arose out of work
6 undertaken in the 1970s you had said?

7 A. I believe that there was a fair
8 amount of discussion of it in the late 1970s.

9 Q. It seems to me that, overall, Ontario
10 Hydro has not pursued any to great detail or
11 investigated to any great detail the use of hydrogen at
12 existing generating stations in Ontario. Would you
13 agree with that? In the last five year context, let's
14 say?

15 A. I believe we have not pursued the
16 development of hydrogen at existing generating
17 stations. And that to produce hydrogen at existing
18 generating stations would reduce the amount of
19 electricity they could generate and would not be an
20 economical form of hydrogen generation.

21 Q. That may be, but you do agree then
22 that in the last five-year context, Ontario Hydro has
23 not invested a large amount of resources in studying
24 the application of hydrogen?

25 A. To my knowledge we have not invested

1 a large amount over the last five years.

2 Q. And to your knowledge Ontario Hydro
3 does not intend to invest a large amount of resources
4 in the next ten years to studying the application of
5 hydrogen at Ontario Hydro?

6 A. To my knowledge we are not proposing
7 major investments in hydrogen development.

8 Q. It seems to me - correct me if I'm
9 wrong - the same can be said for thermal energy, in
10 terms of there is no program mandated to explore how it
11 can be applied in Ontario Hydro generating stations
12 with any large amount of resources to invest into it?

13 A. The sale of thermal heat, thermal
14 energy, excuse me, from existing generating plants is
15 part of the mandate of our New Business Ventures
16 Division, and the degree to which they are actively
17 pursuing that, at the moment, I'm not familiar with.

18 MR. POWER: Mrs. Formusa, can we find out
19 the degree to which the business developments group is
20 actively pursuing thermal heat, as part of the last
21 undertaking?

22 MRS. FORMUSA: I'm hesitating, because
23 I'm not sure how one measures that degree. You have
24 asked about funds being allocated.

25 MR. POWER: I'd be interested in funds,

1 number of employees or individuals dedicated to
2 exploring these uses, and any consultants retained to
3 advise as to how thermal energy could be applied or
4 used in the next ten years at Ontario Hydro stations.

5 MRS. FORMUSA: Why don't we put that
6 within the scope of 142.60, then? I think it is
7 all-embraced in there.

8 MR. POWER: Mr. Chairman, those are all
9 my questions.

10 THE CHAIRMAN: Thank you, Mr. Power.

11 Next is Mr. Grenville-Wood.

12 MR. GRENVILLE-WOOD: Mr. Chairman, thank
13 you, Members of the Panel.

14 First, I would like to put a hypothetical
15 to Mr. Snelson, if I may.

16 CROSS-EXAMINATION BY MR. GRENVILLE-WOOD:

17 Q. Mr. Snelson, I'd like you to assume
18 that your planning department, or possibly even another
19 potential hypothetical situation, that the government
20 of the day instructs Ontario Hydro that the load
21 forecast must be met within the existing system.

22 Now, given either one of these scenarios,
23 either that your planning department says load
24 forecasts can't be met, or the government tells you,
25 "Look, you've got to live within the existing system,"

1 what would you do to extend the life of this system?

2 What kind of steps would you embark upon to attempt to
3 meet the load forecast, or at least to extend the
4 system to put the load forecast into better balance?

5 MR. SNELSON: A. It is a little hard to
6 respond to a hypothetical, when one doesn't really
7 understand the circumstances that have led to the
8 hypothetical. I'm not sure how one manages a system
9 with an overriding rule that you can't build a new
10 generating plant.

11 Q. Well, that is the hypothetical I'm
12 putting to you. The Premier tells you tomorrow
13 morning, "Well, sorry, you are not going to have any
14 more generation facilities," what would you do? You've
15 got to manage the existing system. What steps would
16 you take?

17 A. Measures to reduce demand, which are
18 already built into the plan, one would have to look to
19 see whether there were ways in which more could be
20 achieved in that regard. Presumably, in doing so,
21 again, depending on the reason for the initial
22 prohibition, one would have to consider how economics
23 would be reflected into that sort of decision making.

24 We have now postulated a rule, a world
25 where there is an arbitrary exogenous rule imposed upon

1 it, and I am not really sure, without knowing how this
2 comes about and what the reason for it is, exactly how
3 I would respond.

4 Q. Well, you have given me one area that
5 you would be working on. That would be demand
6 management. What sorts of things would you focus in on
7 then?

8 A. As I have said, we already have a
9 demand management program. I'd be seeking --

10 Q. I would presume you'd have to improve
11 upon it, because it doesn't achieve the objective of
12 living within the system.

13 A. One would have to seek additional
14 measures. Whether that is an improvement or not I
15 don't know, because those measures might very well be
16 at higher cost than adding new generating facilities.

17 Q. What sort of measures would you be
18 talking about then?

19 A. In our demand management program, we
20 are seeking to pursue opportunities for improving the
21 efficiency of use of electricity that are less cost
22 than adding new generating facilities. Presumably one
23 would have to then seek opportunities to improve the
24 efficiency of electricity use at a higher cost than
25 adding new generating facilities. ...

1 [12:45 p.m.] Q. You are making an assumption that
2 there may be a higher cost.

3 A. Our objective, at the moment, is to
4 pursue opportunities that are lower cost than new
5 generating facilities.

6 Q. All right. Now, let me see if I
7 understand what you are saying. Are you saying then
8 that, within the existing system, the possibility that
9 you may be required to live within its parameters is
10 not a contingency that you have set up any plans to
11 deal with?

12 A. We have tried to develop a set of
13 plans under the circumstances that we currently face.

14 Q. I'm sorry?

15 A. Under the circumstances as they
16 currently are.

17 Q. Yes?

18 A. Which is that when it's seen to be
19 the most environmentally and socially and economically
20 desirable way to proceed, to add new generating
21 facilities, then we would add new generating
22 facilities.

23 Q. I am still not completely
24 understanding you, but maybe that is my fault. I am
25 just trying to see if I can understand whether, within

1 your present planning, there is a contingency that you
2 may be told for some reason or another, maybe it's an
3 economic reason, maybe it's a political reason, maybe
4 it is just an internal reason that your planners say
5 "We can't do it," that within your present system there
6 is no contingency allowed for that says you have to
7 live within your means. Now this is what you have got,
8 this is what you have got to live with. Is that a
9 concept that is totally foreign to you?

10 A. There is no explicit plan made on the
11 basis that there is a prohibition of adding to the
12 existing system.

13 Q. All right. So, I presume then the
14 answer is no, you don't have that contingency built in.

15 A. We did look at the reliability of the
16 system with the forecast load and how that would
17 change, assuming that no additional facilities were
18 added.

19 Q. And what did you conclude?

20 A. That the reliability would rapidly
21 deteriorate.

22 Q. Reliability would deteriorate?

23 A. Yes.

24 Q. In what areas, in what way?

25 A. More frequent inability to supply the

1 full electricity demanded by our customers.

2 Q. I understand that, but let's be more
3 specific, please. Like what?

4 A. I believe it's described in the plan
5 analysis, Exhibit 6.

6 Q. Could you just tell us what it says
7 there, please?

8 A. On page 3-17 of Exhibit 6, figures
9 3-7A and 3-7B, show the system reliability without new
10 capacity additions. 3-7A shows it in terms of
11 unsupplied energy measured in system-minutes and shows
12 a rapid deterioration after the year 2000, without
13 additional capacity. Figure 3-7B shows the situation
14 in terms of reserve margin, which shows a decline in
15 reserve margin, taking place in the late 1990s and
16 early 2000s.

17 Q. Now, this deterioration is in which
18 particular modes of generation?

19 A. This is a decline in reliability of
20 the generation system as a whole.

21 Q. So, it doesn't break it down into
22 areas or modes of generation? It is just
23 across-the-board?

24 A. This is a measure of when the system,
25 in total, is unable to meet the total demand put upon

1 it.

2 Q. And if presumed then that you have
3 got come to that conclusion, that by the year 2000
4 there will be, what you call, rapid deterioration, what
5 measures have you got in mind of looking then to
6 alternative sources of energy or alternative
7 technologies to meet both contingencies, one is the
8 reserve margin problem and the other is the generation
9 problem? What plans have you got for other sources of
10 energy?

11 A. Well, first of all, it's one problem.
12 There are two facets of the same problem. Reserve
13 margin declining leads to increasing unsupplied energy.
14 There are a variety of alternatives to meet that
15 situation, which include demand management, non-utility
16 generation, purchases from other utilities, and
17 generation construction by Ontario Hydro including
18 possibly hydraulic, nuclear or fossil facilities or
19 other forms of generation.

20 Q. I was posing a particular question to
21 you and maybe I wasn't making it clear.

22 Again, playing with this hypothesis a
23 little bit. What other modes of technology have you
24 looked at in terms of maintaining the existing system
25 but yet, either reducing demand or producing energy

1 through other sources, to give you the specific example
2 of solar?

3 A. You told me that part of your
4 hypothesis was that we weren't allowed to build new
5 generation.

6 Q. Yes. So, then could you could look
7 at other technologies that don't require new generation
8 in terms of new major facilities.

9 A. I am sorry, I misunderstood or
10 misheard your question.

11 Q. All right. I will repeat it for you.

12 The point is this: The hypothesis I put
13 to you is that, for some reason or other, let's say the
14 government tells you you have to live within the
15 existing system, and what they mean is you can't build
16 any new facilities to generate electricity. So, then
17 you say, your number of contingencies you can put into
18 place. I am asking you, within those contingencies,
19 what aspect or what part do you allocate to the use of
20 other technologies to either dampen down demand or, on
21 the other hand, produce energy?

22 A. I am not sure I am answering your
23 question here because I am not sure I fully understand
24 your question.

25 Q. Please ask for clarification. I am

1 here to clarify.

2 THE CHAIRMAN: I take it you mean that
3 it's new technologies that would not involve the
4 provision of new generation facilities; is that what
5 you mean?

6 MR. GRENVILLE-WOOD: Precisely, Mr.
7 Chairman. I mean, you don't have to build a new dam,
8 new nuclear plant, new fossil fuel, or anything that
9 have nature. I am talking about technologies that can
10 produce power without any new major facilities.

11 MS. PATTERSON: What you are trying to
12 avoid is major new generating facilities rather than
13 perhaps new small new generating facilities, or no new
14 generating facilities.

15 MR. GRENVILLE-WOOD: Q. What I am trying
16 to address here is the existing system has certain
17 parameters to it and certain capacities. Now, within
18 that system one can contemplate generating electricity
19 from either what we do now in certain remote areas, or
20 through the generation of very small alternative
21 generating facilities. But I am talking about no major
22 new facilities. If you want to use the word "major",
23 if that would help, that is certainly a way of closing
24 the gap.

25 MR. SNELSON: A. As I understand it

1 then, the prohibition is now on major generating
2 facilities but permits some small generating
3 facilities; is that correct?

4 Q. Well, that's what I finished saying.

5 A. Perhaps I am not quite sure what is
6 included in the class of small generation facilities.

7 Q. Let's not nitpick, Mr. Snelson. You
8 know what I am trying to say, try and answer the
9 question.

10 MRS. FORMUSA: In fairness, we started
11 off with a hypothesis which, in my view, radically
12 alters the Environmental Assessment Act.

13 What we are taking about here for the
14 existing system is a no alternative. What do you do if
15 you do nothing? That's what Panel 2 is all about.
16 That's what Chapter 4 is all about. The Act requires
17 us to look at it. What do you do if you do nothing?

18 The Act does not say, well, and if you do
19 nothing and then they add something else on, what-
20 happens in that case?

21 We looked at what happened if the
22 existing system continued as it was over the period of
23 25 years. We have put before you our findings with
24 respect to reliability and the reserve margin and that
25 at the end of the day there is a requirement for more.

1 And the plan looks at that requirement for more.

2 Mr. Grenville-Wood's question with
3 respect to the requirement for more should fall within
4 the context of the application and the problem that we
5 have sought to address in the environmental assessment,
6 because, after all, that's what the Act says.

7 We don't come here unless we have a
8 problem. If we don't have that problem, there is no
9 need to be here with this undertaking.

10 Within the context of the undertaking, I
11 think it is fair for Mr. Grenville-Wood to ask Mr.
12 Snelson and the witnesses clearly with respect to
13 alternative technologies, what role they would play
14 with respect to meeting that future requirement, just
15 as demand management and any of the other technologies
16 have a role to play. I think those are fair questions.

17 But the hypothesis, in my view, is just
18 perposterous because we wouldn't be here if that were
19 the case. That's what the Act is based upon, a problem
20 that has to be addressed, and in doing so, you have to
21 look at the no alternative because that's ultimately
22 where your problem stems from.

23 THE CHAIRMAN: The question has
24 developed. It was first given to the witnesses as they
25 had to live with the existing system, and now it seems

1 to be what consideration, if any, would they give to
2 non-major physical new plants. That's what I take it
3 to be.

4 MRS. FORMUSA: I understand that, but the
5 implication from Mr. Grenville-Wood's last comment was
6 that Mr. Snelson was nitpicking, and in fairness to the
7 witness, I don't believe that's the case.

8 THE CHAIRMAN: No, I don't think he was,
9 and I think he can just continue.

10 I think we have it a little bit clearer
11 now. You want to know what consideration they would
12 give to solar energy or techniques of that course if
13 they had nothing else to look to. Is that really what
14 you are saying?

15 MR. GRENVILLE-WOOD: As usual, Mr.
16 Chairman, you have put it better than I could have.

17 MR. SNELSON: If the question is that the
18 only permissible form of generation is solar energy --

19 MR. GRENVILLE-WOOD: Q. That isn't the
20 question, Mr. Snelson, in all fairness, such as.

21 MR. SNELSON: A. I'm sorry.
22 Well, what what else is included in the
23 list?

24 Q. I will leave that to you, your
25 imagination and your knowledge. You are better

1 informed than I am, I'm sure.

2 A. You are posing the hypothetical,
3 so...

4 THE CHAIRMAN: What other forms of energy
5 might you look to if you had nothing else other than --
6 no other alternatives, put it that way. If you
7 couldn't go to a conventional fossil plant, new
8 hydraulic or nuclear, what would you be looking at?

9 MR. SNELSON: Well, the alternatives that
10 would be left would be solar, wind. I am not sure
11 whether cogeneration from non-utility generation is
12 excluded from the hypothesis or not.

13 THE CHAIRMAN: No, I think it is
14 included.

15 MR. SNELSON: There are other options
16 such as fuel cells, which may or may not be excluded.

17 THE CHAIRMAN: I am not sure I know what
18 you mean by "fuel cells".

19 MR. SNELSON: A fuel cell is an
20 electrochemical device for converting a fuel into
21 electricity that does not require the intermediate
22 creation of heat, and thereby actually has the
23 potential for a higher efficiency than thermal
24 generation which is limited by certain laws of
25 thermodynamics. Higher efficiencies have been achieved

1 on hydrogen as a fuel. People are working on natural
2 gas as a fuel, and this is one of a number of
3 developing alternative technologies that is under
4 development but not yet commercial.

5 THE CHAIRMAN: On that basis, I think we
6 will now stop and come back at 2:30.

7 THE REGISTRAR: The hearing will adjourn
8 until 2:30 p.m.

9 ---Luncheon recess at 12:58 p.m.

1 ---On resuming at 2:35 p.m.

2 THE REGISTRAR: This hearing is again in
3 session. Please be seated.

4 MRS. FORMUSA: I have some further
5 transcript undertakings for Panel 2 to file. I have
6 provided Mr. Lucas with eight copies. They are all in
7 response to questions from AMPCO, and they are 142.41
8 through to 142.47 inclusive. And then 142.49 through
9 to 142.51 inclusive.

10 Copies will be provided to AMPCO and to
11 any other intervenors and that so request.

12 THE CHAIRMAN: What was the last number
13 you gave me?

14 MRS. FORMUSA: 142.49 through to 51.

15 THE CHAIRMAN: Okay. Thank you.

16 Mr. Grenville-Wood?

17 MR. GRENVILLE-WOOD: Thank you, Mr.
18 Chairman.

19 Q. Mr. Snelson, before we broke we were
20 discussing the existing system and also with respect to
21 what I termed "alternative technologies" and the role
22 they play within that system given that hypothetical we
23 were discussing.

24 Could you tell me, in that context, how
25 the existing system could be adjusted to reflect making

1 better use of such technologies as solar technology? -

2 Do you have any information on that?

3 MR. SNELSON: A. To the extent that
4 solar technology is not part of the existing system,
5 then when we're talking about adding solar generation
6 to the existing system, in a technical sense, it's not
7 the existing system anymore.

8 THE CHAIRMAN: I think the question was,
9 how could it be adjusted, if at all -- how could the
10 existing system be adjusted by the use this technology.
11 Have you anything you can say about that?

12 MR. SNELSON: Have you a specific solar
13 technology in mind?

14 MR. GRENVILLE-WOOD: Q. Well, let's take
15 them in sequence. First of all, we've got
16 photovoltaics. I'm aware at least personally of the
17 fact that you do have components of that within the
18 existing system. How could you improve the use of that
19 technology within the existing technology system?
20 First of all, have you done any studies in that area?

21 MR. SNELSON: A. We have done some solar
22 photovoltaic demonstration projects. They include a
23 remote field monitor at Atikokan, which was to provide
24 the power source to a sampling device, a measuring
25 device.

1 We have used photovoltaic cells at Big
2 Trout Lake, which is a remote community as a supplement
3 to reduce the use of diesel fuel in the diesel system
4 in that community. This is the sort of situation
5 where, at the moment, solar has the best prospect of
6 being economical because the alternative, what it is
7 displacing, is the highest cost. In this case it's
8 diesel fuel that is probably flown into Big Trout Lake,
9 but I'm not entirely sure of that.

10 There is another remote system which is,
11 I believe, a stand-alone photovoltaic system for
12 providing a basic level of service to that community.
13 I forget the name of that community at the moment, but
14 there is one other remote community.

15 So, in these situations, the existing
16 system has been using photovoltaic technology in
17 situations where it has the best opportunity, we think,
18 to be economical.

19 Q. But let me explore this a little
20 further with you. From what I'm hearing you say, it
21 sounds as though the contribution to the existing
22 system is fairly minimal?

23 A. It's very small at the moment.

24 Q. Do you have any analysis of the
25 performance of those demonstration projects which would

1 assist you in reaching a conclusion as to whether it
2 would assist in the existing system, going back to the
3 question I was asking a moment ago.

4 THE CHAIRMAN: Only one of them is a
5 demonstration project. Is that the one at Atikokan?

6 MR. SNELSON: I believe you would
7 classify all three of them as demonstration projects.

8 THE CHAIRMAN: All right.

9 MR. SNELSON: From those studies, we have
10 reports - and I believe they've been submitted in
11 answer to interrogatories - on the actual performance
12 of those systems. 2.10.28 has got the performance of
13 the Big Trout Lake photovoltaic diesel system, dated
14 December 1988, attached to it.

15 MR. GRENVILLE-WOOD: Q. Yes?

16 MR. SNELSON: A. Well, clearly these
17 systems produce electricity which reduces the demand
18 for electricity from other sources.

19 Q. Well, the question remains though:
20 Have you used that data to examine whether or reach any
21 conclusions as to whether or not an expansion of that
22 particular option is feasible within the context of the
23 existing system?

24 A. That particular option is one option
25 that could be added to the existing system to produce

1 part of the electricity that is needed.

2 Q. And do you have any conclusions as to
3 what component, what efforts you've made in terms of
4 trying to quantify the contribution that could be made?

5 A. As an option to be added to the
6 system, it's considered in Panel 7.

7 Q. So, what you're telling me then is
8 that within your purview you have no information to
9 provide me?

10 A. No, that's not what I'm saying. I'm
11 saying that as part of the existing system -- I have
12 told you what photovoltaic systems are part of the
13 existing system, and there may be another demonstration
14 project or two.

15 But, we've told you that it's a very
16 small part of the existing system, and that it's one
17 option that is available for expanding the existing
18 system to meet part of the needs for electricity
19 generation in the future.

20 Q. So, to see if I understand you,
21 you're saying that within the context of the existing
22 system, there is nothing more that can be done apart
23 from what you have, but under Panel 7 we will be
24 looking at -- presumably, other people will be talking
25 to us about what other additions may or may not be made

1 through the photovoltaic alternative; is that correct?

2 A. Yes, and I think I'd be remiss if I
3 didn't tell you that it's likely that Panel 7 will be
4 telling you that it's about twice as expensive as other
5 sources of generation that are available to us today.

6 Q. You've volunteered this information.
7 Do you have any data to back up that statement?

8 A. These sorts of analyses will be
9 provided in Panel 7. I don't have any data with me
10 today.

11 Q. All right. In the other
12 technologies, let's take them one-by-one. How about
13 active solar? Do you have any component of that in the
14 existing system?

15 A. Do you mean solar thermal, by active
16 solar? Because photovoltaic is one form of active
17 solar.

18 Q. Solar thermal.

19 A. Solar thermal is another technology
20 that can be used to generate electricity by first using
21 the solar energy to generate heat. And while that has
22 some potential in areas of very high insulation, in
23 desert areas of the southern U.S., for instance, it's
24 considered to be less attractive in Ontario than
25 photovoltaic.

1 Q. Can you give me a specific
2 application that you've looked at to reach that
3 conclusion?

4 A. I cannot, no.

5 Q. On what basis have you made that
6 assertion you've just made?

7 A. There are analyses that are done
8 within Ontario Hydro of a variety of technologies
9 included in the Demand/Supply Plan, including those
10 that have been rejected from consideration in
11 Demand/Supply Plan. Solar thermal is one of those that
12 has been looked at, and the conclusion is that it's
13 less attractive than photovoltaic and that photovoltaic
14 is relatively expensive.

15 Q. The question I'm asking you is: What
16 data do you have to back up that assertion? You made a
17 general statement about the existence of some
18 conclusions, but do you have any particular document
19 you're aware of?

20 A. The documentation on that will be
21 available through Panel 7.

22 Q. Are you by any chance referring to
23 the Middleton Report?

24 A. No.

25 Q. So, there are other things in

1 addition to the Middleton report?

2 A. Yes.

3 Q. Let's go to the third technology,
4 which is passive. What is the position with respect to
5 that?

6 A. Passive solar design of buildings to
7 reduce the heating demand; is that the application?

8 Q. That's right. That's certainly one
9 very clear application.

10 Is there anything part of the existing
11 system? We were applying the same question to the
12 three technologies. This is the third one.

13 A. That is not a technology that
14 generates electricity, as you are obviously aware. It
15 is technology that could affect the demand for
16 electricity.

17 THE CHAIRMAN: You say it's not a
18 technology that generates electricity?

19 MR. SNELSON: No. It's merely a design
20 of building. It's a way of designing buildings that
21 would maximize their heat gain from the sun, such as
22 south-facing windows, high degrees of thermal mass and
23 so on.

24 To the extent that that could reduce the
25 demand for electricity, it could be part of our demand

1 management program, but I don't know of any specific
2 program in that area at the moment.

3 MR. GRENVILLE-WOOD: Q. Do I understand
4 you correctly then, from what you've just said, that
5 the demand savings that are part of the use of passive
6 solar technology, do you consider that as part of the
7 existing system?

8 MR. SNELSON: A. The existing system is
9 what exists today.

10 Q. Yes?

11 A. To the extent that existing buildings
12 have been designed to make use of the passive solar
13 features, then that is part of the existing system and
14 it is accounted for in the measured load today, and
15 that is part of the base that is projected forward for
16 load forecasts in the future.

17 Q. Okay. So, that I understand you
18 then, any enhancement of the program with respect to
19 any one of these technologies, whether it be active,
20 passive or photovoltaic, any enhancement of the Hydro
21 commitment to those three technologies, if you want to
22 put it that way, you would consider that to be outside
23 of the existing system?

24 A. Yes. If it doesn't exist today and
25 it's in addition to the existing system, then it is

1 part of the options that are available to meet the need
2 that we have identified.

3 .Q. I don't think we are understanding
4 each other because you indicated to me that there were,
5 for example, programs in place with respect to passive
6 solar, maybe limited, but they do exist. So, an
7 expansion of those programs would be going beyond the
8 scope of the existing system?

9 A. I don't believe I said that there
10 were any programs of passive solar.

11 Q. Sorry, maybe I misunderstood you. I
12 thought you said there were some design programs in
13 place with respect to building design and so on.

14 A. I said that passive solar, to the
15 extend that it would reduce the demand for electricity,
16 could be part of our demand management program, but
17 that I wasn't aware of any specific initiatives in that
18 area.

19 Q. I see. Sorry. Then I misunderstood
20 you.

21 THE CHAIRMAN: And by that you mean Hydro
22 initiatives?

23 MR. SNELSON: I wasn't aware of any
24 specific Ontario Hydro initiatives.

25 ...

1 [2:50 p.m.] MR. GRENVILLE-WOOD: Q. With respect to
2 any of the other technologies would an expansion of an
3 existing program be considered part of the existing
4 system or not, in your estimation?

5 MR. SNELSON: A. This is drawing fine
6 lines, but if it is something that isn't underway
7 today, and it is an enhancement or a new program or
8 enhancement of an existing program, I would generally
9 consider it to be not part of the existing system. But
10 that is a fine line.

11 Q. Why I'm asking this line of questions
12 is simply because you were drawing the line earlier
13 between, you know, the hypothetical I put to you, which
14 was if you were given a directive not to expand the
15 existing system in terms of major facilities, what
16 could you then do. You indicated a number of things
17 you could do, including some demand management
18 activities and presumably some other alternatives.

19 But are you saying then that that would
20 not be part of the existing system? You'd have to go
21 beyond the existing system for that?

22 THE CHAIRMAN: Well, it seems to me it is
23 semantical. I'm not quite sure where this particular
24 line of questioning is leading you. What is it you
25 want? What point is it you want to make?

1 MR. GRENVILLE-WOOD: I'm just trying to
2 understand from Mr. Snelson, Mr. Chairman, what he
3 considers to be the existing system and whether or not
4 enhancing it -- because as you can see from Exhibit
5 136, the page 1, there is an analysis, at least this
6 very simple diagram, which identifies the need that has
7 to be met, and there was testimony with respect to how
8 that need can be met on one side by reducing demand, on
9 the other side by increasing supply. What I am trying
10 to work out from Mr. Snelson is what component of these
11 changes consists of adjustments to the existing system
12 that we can talk to Mr. Snelson about.

13 THE CHAIRMAN: But at the present time
14 the amount of solar energy, having a source in Hydro as
15 being demand is insignificant, is that right?

16 MR. GRENVILLE-WOOD: Very much right,
17 yes.

18 THE CHAIRMAN: I mean it is not even part
19 of the measurement.

20 MR. GRENVILLE-WOOD: Not for the 1990
21 load forecast, no.

22 THE CHAIRMAN: So, for all intents and
23 purposes solar energy is not part of the existing
24 system, except in the very limited way of the
25 demonstration projects that he's mentioned.

1 MR. GRENVILLE-WOOD: There is some
2 activity, is my understanding, correct me if I'm wrong,
3 Mr. Snelson, with respect to active solar. There are
4 no programs, from what Mr. Snelson says, in passive
5 solar.

6 The point I'm addressing is whether or
7 not enhancement of those programs, whether they be
8 alternative generation or demand management, as Hydro
9 likes to call it, would be considered within changes to
10 the existing system or enhancement of the existing
11 system, or whether they are, in fact, going beyond.

12 THE CHAIRMAN: Perhaps you could answer
13 that question.

14 MR. SNELSON: Basically, any solar
15 technologies that would change the demand for
16 electricity would be considered to be part of the
17 demand management program, which will be discussed by
18 Panel 4; any solar technologies that generate
19 electricity would be considered one option for the
20 supply of electricity, which will be dealt with as
21 appropriate in the supply panels, and I believe, in
22 this case, it will be Panel 7.

23 MR. GRENVILLE-WOOD: Q. I know that, but
24 I'm afraid you haven't answered the question. I'm not
25 going to waste any more time on it. It is perhaps

1 unnecessary.

2 THE CHAIRMAN: I think he's answered the
3 question as I understand the question to be. .

4 MR. GRENVILLE-WOOD: Q. Within the
5 context of the existing system again, Mr. Snelson, when
6 you have looked at technologies, do you look at any
7 impact of technological change on the existing system?
8 You take an example of your own choosing and tell me
9 how you address the issue of technological change
10 within the existing system.

11 MR. SNELSON: A. Technological change
12 can affect the usefulness of the facilities that we
13 already have.

14 Q. Yes.

15 A. There has been discussion about the
16 effect of increasing environmental controls, and at the
17 same time -- or increasing need for environmental
18 controls, and there are also technological developments
19 under way to provide the control facilities that will
20 be needed to meet environmental controls.

21 So, there is one example of technological
22 change as it effects the existing system.

23 Q. How do you address the question of
24 issues of this nature that are essentially unforeseen,
25 in the sense that -- we were talking to the load

1 forecast people in Panel 1, and I think Mr. Shepherd
2 referred to that this morning in terms of looking at
3 the technology in the environmental field, and
4 regulation in the environmental field, being
5 essentially evolutionary. In that there are no major
6 breaks in the trend.

7 In your work, in terms of managing the
8 existing system, do you allow for any major
9 breakthroughs in technology? How do you address the
10 question of breakthroughs in technology? Or do you
11 just make the assumption that things are going to go on
12 essentially as they are?

13 A. I think we talked this morning about
14 in plans in general - and this relates not only to the
15 existing system but to the future system, that in plans
16 in general - we have to make prudent allowance for
17 anticipated changes in technology or in regulation, and
18 that because there are the possibilities of change that
19 are greater than, or different to, those that are
20 anticipated, then there is a need to maintain some sort
21 of flexibility in planning to accommodate change as it
22 occurs or as it becomes more clear that it will occur.

23 Q. Apply that argument to the
24 technologies that I'm interested in. You have
25 indicated that essentially they are, in Mr. Chairman's

1 words, insignificant in the existing system.

2 Is there any allowance or flexibility in
3 analyzing their contribution, from the perspective of
4 rapid or maybe major technological change?

5 A. On the one hand there is the problem
6 of predicting at what point these technologies will
7 become economical, and that may be influenced by
8 environmental concerns as well. And that is part of
9 the difficulty of prediction.

10 In terms of maintaining flexibility, then
11 there are possibilities of incorporating solar
12 technologies into plans, if and when the technologies
13 become economically and environmentally desirable.

14 Q. You have made two references in your
15 answer to environmental matters. I'd just like to
16 explore that with you for a moment.

17 When you make an analysis of the economic
18 cost of the technology, to what extent do you take into
19 account the environmental cost of either that
20 technology or another alternative to it?

21 A. Environmental effects are taken into
22 account in our decision making in a judgmental way in
23 most cases. The costs of meeting environmental
24 regulations or the changes of the costs of meeting
25 environmental regulations are factored into economic

1 analysis.

2 So, for instance, solar technology would
3 either reduce the need for acid gas control, or they
4 would reduce acid gas emissions, one or the other,
5 presuming that no other changes were made to the
6 system. And economic analysis, as we will discuss in
7 Panel 3, does include allowances for that change in
8 cost.

9 Q. When you say to me that you make this
10 comparison, let me see if I understand what, in fact,
11 you're doing. When you tell me that a photovoltaic, in
12 these demonstration projects that you have referred to,
13 is only economical in certain situations, in what way
14 are you analyzing the environmental cost of providing
15 the power in other ways other than solar?

16 That's not a very good way of putting the
17 question. Let me put it another way.

18 When you make a comparison of costs, when
19 you're making this economic analysis you were referring
20 to earlier, and you found that solar technology is only
21 applicable in certain situations, I am talking about
22 photovoltaic, specifically, you said it was only
23 economical in certain situations. On the cost side of
24 the non-solar generation of power, have you taken into
25 account the environmental cost of that generation, and

1 how?

2 A. In an economic analysis of
3 photovoltaics versus coal fired generation on the main
4 system, then the costs of coal fired generation would
5 include all the costs to reduce the incremental acid
6 gas emissions from the coal option to zero. That is
7 one way of giving the advantage to the solar
8 alternative of having zero acid gas costs, zero acid
9 gas emissions.

10 Q. Now, you are calculating that as a
11 cost to Hydro?

12 A. I'm calculating that as a cost to the
13 coal fired alternative, which would be compared against
14 the solar alternative.

15 Q. Do you take into account any external
16 cost?

17 A. Generally, we do not include dollar
18 estimates of external effects. External effects are
19 taken into account as separate factors in decision
20 making.

21 Q. Can you tell me how?

22 A. In the decision making on what
23 options to pursue, what options are satisfactory, and
24 on plans. And this is, I think getting to the nub, the
25 judgment of what makes an acceptable plan and how the

1 external factors are taken into account is really the
2 panel 10 or 11 discussion that is towards the end of
3 this presentation of evidence.

4 Q. Do you accept, at least as a basis,
5 that essentially solar technologies are environmentally
6 benign? Is that a fair characterization from your
7 perspective?

8 A. There are relatively few
9 environmental effects in the operation of solar
10 technologies. There may be some environmental effects
11 in their manufacture.

12 Q. With respect to the remote system,
13 which we were alluding to a moment ago with respect to
14 photovoltaics, we talked a little bit about a couple of
15 demonstration projects. To what extent would an
16 expansion of the remote system of Hydro, assuming that
17 that is seen still as a part of the existing system, I
18 don't want to get into that semantical debate, but to
19 what extent would expanding that remote system of
20 Hydro's, contribute to extending the life of the
21 existing system? Do you have any analysis or studies
22 of that area?

23 A. Well, I think we have had the
24 discussion before that the remote system is not
25 connected to the main system, which the application and

1 which the alternatives that we are looking at are
2 intended for. So, essentially more photovoltaic cells
3 in remote systems will have no affect on the major
4 interconnective system of the one of the largest part
5 of Ontario.

6 Q. Is it not true that part of your
7 planning would entail extending the existing system
8 into those remote areas, which are susceptible of
9 remote generation?

10 A. From time to time there are studies
11 done of extending the major interconnective system to
12 incorporate a remote community. I believe that the
13 numbers on the total load in the remote communities are
14 so low that the extension to include a few of those
15 remote communities in the main system would have almost
16 negligible affect on the main system.

17
18
19
20
21
22
23
24
25 ...

1 [3:05 a.m.] Q. And conversely, the decision not to
2 extend the main system to those communities but to have
3 them generate through whatever technology they may
4 choose, but to have them generate for themselves would
5 also have a negligible impact?

6 A. Yes.

7 Q. Do you know what decision-making
8 process is in place to decide whether a community
9 should be linked to the main system or not? Is there a
10 decision-making process in place?

11 A. There are planning processes for the
12 remote communities and they have their own planning
13 department in Thunder Bay, and, theoretically, it is
14 possible that a proposal to connect to the main system
15 could originate from that source.

16 Q. Could you just identify what that
17 source is again? I am not sure I understood you.

18 A. The planning group that plans for the
19 remote system which is situated in Thunder Bay, it is
20 Ontario Hydro but is in Thunder Bay.

21 Q. Yes?

22 A. The most likely circumstance whereby
23 a remote community gets connected, and the reason that
24 that first process is a little unlikely is that those
25 communities are generally a long way from the existing

1 system and that significantly affects the economies of
2 connecting them and that is why they are remote.

3 The most likely circumstance whereby a
4 remote community gets connected is that there is some
5 Hydro project which is, for other reasons, extending
6 the main system, so that the distance between the
7 remote community and the main system is being reduced
8 significantly, and at that time, specific planning
9 studies may be done to see whether or not to connect
10 the remote community to the main system.

11 Q. At the time such studies are made, is
12 there a comparison made? Is it part of the terms of
13 reference of that study to look at a comparison of
14 local generation in that remote community?

15 A. I would expect that the comparison
16 would be made between the community continuing to be a
17 remote community and having sufficient local generation
18 provided to it, versus it being connected to the main
19 system and becoming essentially part of the main
20 system.

21 Q. So, you would expect, but you don't
22 have any specific information of a particular instance?

23 A. There is one that I know of that is
24 under consideration, and that is the connection of
25 Armstrong which is close to Little Jackfish, and that's

1 part of the considerations going into the Little
2 Jackfish Environmental Assessment, and one of the
3 issues associated that development is whether or not
4 Armstrong should be connected to the main system.

5 Q. Would you be aware of whether the
6 solar alternative is being examined within the context
7 of that particular instance?

8 A. I don't know.

9 Q. Could you find out and let us know?

10 A. Yes.

11 MR. GRENVILLE-WOOD: Should we number
12 that undertaking?

13 THE CHAIRMAN: 142.61.

14 I take it it never goes the other way,
15 you never take something off the main system and put it
16 into the remote system?

17 MR. SNELSON: I have never known of that
18 happening.

19 MR. GRENVILLE-WOOD: It may be nice to
20 remove some of those transmission lines.

21 MR. SNELSON: It happens occasionally by
22 accident.

23 MRS. FORMUSA: Could I just, because I am
24 somewhat familiar with Little Jackfish, just make it
25 absolutely clear what the undertaking is with respect

1 to. Is it whether the solar was considered as an
2 alternative to what?

3 Because one the alternatives in the
4 Little Jackfish is to connect Armstrong to the main
5 grid as part of the development of Little Jackfish, and
6 I am not quite sure how Mr. Grenville-Wood...

7 MR. GRENVILLE-WOOD: My understanding was
8 that there is a debate as to whether or not Armstrong
9 should be connected or not, and in this debate the
10 question I am asking is, has the possibility of meeting
11 Armstrong's demand by way of solar generation been
12 considered or is it being considered, and to what
13 extent.

14 MRS. FORMUSA: Thank you.

15 ---UNDERTAKING NO. 142.61: Ontario Hydro undertakes to
16 provide whether the possibility of
17 meeting Armstrong's demand by way of
solar generation been considered or is it
being considered, and to what extent.

18 MR. GRENVILLE-WOOD: Q. Can I just ask
19 you a question about hybrid systems, Mr. Snelson. What
20 is the potential in your estimation or in your analysis
21 of hybrid systems on the existing system from both the
22 supply perspective and from the perspective of their
23 environmental affects?

24 MR. SNELSON: A. First of all, can you
25 tell me what sort of hybrid? Hybrid is any combination

1 of two systems and presumably you have in mind some
2 specific systems connected together as a hybrid.

3 Q. For example, you would have a
4 diesel/solar combination for one, you could have a
5 diesel/wind combination for another. You could have
6 many, many others.

7 A. Hybrids of the nature you have
8 described are the sort of hybrid systems that we use in
9 remote communities. And as you know, we have a
10 diesel/wind system at Fort Severn, and we have a
11 diesel/photovoltaic system at Big Trout Lake. These
12 systems are competitive or have a chance of being
13 competitive in remote communities with electricity
14 costs that are considerably higher than connected to
15 the main system.

16 I would expect that photovoltaics
17 connected to the main system would be at least as
18 economical as a hybrid diesel/photovoltaic connected to
19 the main system, or less uneconomic, put it that way.

20 Q. And have you done any analysis with
21 respect to those kinds of systems and their
22 environmental impact?

23 A. The studies that we do of
24 photovoltaic and wind systems includes their
25 environmental impacts.

1 I do not recall any specific studies of
2 hybrid systems as you describe for connection to the
3 main system.

4 Q. All right. Turning to Mr. Taborek
5 now. Thank you, Mr. Snelson.

6 Mr. Taborek, in your direct testimony you
7 were dealing with the concept of public appeals. I
8 think it is on page 2842, line 4, and subsequently.
9 You said:

10 "Finally the question of public...to
11 ask them to cut, and these cuts imputed
12 to be at little or no cost."

13 Then you said:

14 "...in the early 80s we had thought
15 something like 10 per cent might be
16 available, now we believe we are looking
17 at something more like 2 per cent."

18 Could you tell me why you have reduced
19 that prediction, if that's the word to use, from 10 per
20 cent to 2?

21 MR. TABOREK: A. On the basis of looking
22 at the reaction we got to some recent public appeals we
23 made.

24 Q. Can you tell me a little bit more
25 about that, please?

1 A. There were public appeals made in the
2 late 1980s. The procedure is to look at the load that
3 resulted after the public appeals and attempt to
4 reconcile that with the load we expected in that same
5 time period. So, that is the comparison that was made.

6 The differences were small. We judged
7 them to be of the order of one, and we felt that a 2
8 per cent number was a reasonable number to use for
9 further planning purposes.

10 Q. Could you tell me what the nature of
11 the public appeals were that you are using to make the
12 change? What sort of public appeals did you put
13 forward in those instances?

14 A. They come under the general heading
15 of appeals to the public and limited industrial
16 appeals.

17 Q. What sorts of things would you ask
18 the public to do and industries to do?

19 A. Mr. Barrie will pick up.

20 Q. I would happy to have Mr. Barrie
21 answer.

22 MR. BARRIE: A. We will split it into
23 two, there is a public appeal and there is a limited
24 industrial appeal. I will deal with the second one
25 first because it's shorter.

1 A limited industrial appeal is when we,
2 Ontario Hydro, appeal directly to our large direct
3 customers and to the large customers of the municipal
4 utilities. By large I mean anyone with more than 5
5 megawatts of load. We ask them to reduce load without
6 affecting their production. That's why it's called a
7 limited industrial appeal.

8 The other aspect, the public appeal --

9 Q. Just before you move on to that, just
10 to finish the thought. You are distinguishing this
11 limited industrial appeal from those people who get the
12 reduced rate because they have this interruptible
13 agreement?

14 A. Yes.

15 Q. That's different?

16 A. They are totally different concepts.

17 Q. All right. Okay. I just wanted to
18 make that clear.

19 A. The other aspect of the appeal is the
20 public appeal where we put out a general appeal to the
21 public via the media and ask them to reduce their
22 demand. We ask it specifically. We try and identify a
23 specific time when we envisage having problems. If
24 it's the whole province, then it will be the whole
25 province or it may be a specific area if we have a

1 problem in a given area. But the example quoted in
2 1989 was for the whole province.

3 Q. Can you tell us what sort of appeal
4 did you issue at that time?

5 A. Just a general appeal to the public
6 via the media to reduce demand.

7 Q. Just like that?

8 A. Would they go around and switch off
9 lights in rooms that weren't being used, that kind of
10 thing.

11 Q. And it was through what, television
12 advertising, radio advertising, newspapers?

13 A. Yes. The media, any media form, yes.

14 Q. What would motivate, what sort of
15 situation motivated this public appeal in 1989?

16 A. There were two cases. It's in any
17 situation when we envisage having problems meeting the
18 envisaged demand. It can either be a capacity
19 shortfall where we do not simply have enough generating
20 units to meet the instantaneous demand, or it could be
21 an energy shortfall where over a period of hours we
22 don't think we can meet a demand. There are two
23 distinct reasons.

24 The particular one in 1989 fell into that
25 latter category of an energy shortfall.

1 Q. These appeals, then, are they not
2 part of any integrated program of reducing demand.
3 They are just one shot deals; is that a fair way of
4 categorizing them?

5 A. They are part of a package that we
6 have in operations at our disposal to reduce demand if
7 we cannot meet the demand.

8 There are a number of other things we can
9 do, you already mentioned one, the interruptible loads.
10 There are a number of others at our disposal as well.

11 Q. What I can't come to grips with in my
12 own mind is why this special appeal. First of all, you
13 have limited its scope to 2 per cent impact; secondly,
14 it seems to be unrelated to general programs of demand
15 reduction.

16 A. Yes, it's a totally different
17 concept. We are trying to get through a particularly
18 difficult period on a minute-to-minute basis. The kind
19 of general program you are talking about, about demand
20 reduction, is more an energy management strategy that
21 Ontario Hydro would embark upon to reduce demand over
22 the long haul.

23 THE CHAIRMAN: The earlier evidence has
24 been that what we are talking about now is an
25 operational technique whereas demand management is a

1 planning technique, and they are quite distinct.

2 MR. GRENVILLE-WOOD: I understand that.
3 The question in my mind is why they aren't in any way
4 related as part of the whole operational system. If
5 you have got a longer term demand --

6 THE CHAIRMAN: There may be in Panel 4
7 evidence about public communication, if you will, in
8 the context of demand management, but that's not what
9 they are talking about when they are talking about
10 public appeals. It's operational technique to deal
11 with a specific situation.

12 MR. GRENVILLE-WOOD: Yes, Mr. Chairman, I
13 understand that. I am just trying to relate them to
14 something else.

15 Q. I am also trying to understand, Mr.
16 Barrie, why -- let me take a step back.

17 You indicated that the 1988 and '89
18 incidents caused you to revise the impact from 10 per
19 cent to 2 per cent. It was based upon your experience
20 in those particular situations; correct?

21 MR. TABOREK: A. Yes.

22 Q. Did you at the same time analyze the
23 method of implementation of the public appeal in order
24 to see whether there were any problems with it in terms
25 of trying to keep your 10 per cent impact at the same

1 level? What sort of study did you do of the impact?

2 It seems very easy just to sit back and
3 say, well, we only had a 2 per cent response, therefore
4 we should lower our expectation.

5 A. No, we did not do further studies to
6 see if we could get 10 per cent. We judged that 10 per
7 cent at no cost to the public, a 10 per cent reduction
8 at no cost to the public was not a likely number in the
9 present day and age.

10 Q. It's at no cost to Hydro presumably,
11 you mean.

12
13
14
15
16
17
18
19
20
21
22
23
24
25 ...

1 [3:25 p.m.] A. No. It's at cost to the public. The
2 public appeal category is assumed to have no cost to
3 the public. If it has a cost to the public, it falls
4 within, really, that we would call a rotating load cut.

5 Well, a load cut. Pardon me. That's not
6 the correct analogy. We tend, for the work we do, to
7 think in terms of unsupplied energy, which has a cost
8 to the customer and unsupplied energy that doesn't.

9 The unsupplied energy that has a cost to
10 the customer is what we're interested in determining so
11 that we can calculate the minimum total customer cost.
12 And the various emergency measures that have no cost to
13 the customer, we will use some of those in setting our
14 reliability target in terms of system-minutes.

15 Q. The question that flows from what
16 you've just told me is: You've looked at it from a
17 perspective. I'm just wondering whether you've looked
18 at it from the other perspective of the effectiveness
19 of the appeal in the context of whether it's convincing
20 the public to take certain measures or not. In other
21 words, what is participation rate, if you want to call
22 it that.

23 If you're only getting a very minimal
24 response - you indicated 1 per cent - and you've then
25 just sort of said, "Well, I guess we can't expect very

1 much out of this," I'm just wondering whether you've
2 made a more indepth analysis of what is the content of
3 your appeal and how it is put forward and why it's
4 getting a negative response from the public?

5 A. I don't think the response is
6 negative. I think the response is limited, and it's
7 limited by their judgment of what they are willing to
8 give up under those circumstances.

9 Q. All right. Well, if you look at it
10 that way -- I mean have you looked at it from the point
11 of view, well, we're not asking the right question,
12 we're not asking people to do the right thing, they're
13 not understanding what we're asking? Have you asked
14 those questions?

15 MR. BARRIE: A. Not to my knowledge.
16 The techniques we use for this voluntary curtailment,
17 as we call it, were drawn up in -- well the present
18 ones were drawn up in 1987 and, to the best of my
19 knowledge, they have not been reviewed since that time.

20 Q. But you have revised your
21 expectations?

22 A. I beg your pardon? Sorry.

23 Q. Were you going to say something, Mr.
24 Taborek? You haven't revised your expectations though?

25 MR. TABOREK: A. No.

1 Q. You haven't reviewed the 1987
2 methodology, if you want to call it that?

3 A. Right.

4 Q. But you have revised your
5 expectations?

6 MR. BARRIE: A. Yes, because there were
7 no voluntarily curtailment request put out. From 1980
8 there was only one in 1985, one in '87, one in '88, and
9 there were three in '89. So, we really didn't have
10 much evidence of what to count on until '88-'89 really
11 demonstrated to us that 1 or 2 per cent was about
12 right. 10 per cent, there's never been any evidence
13 that we get anything like 10 per cent.

14 Q. But this 1 per cent figure or 2 per
15 cent figure has a pretty large impact on your reserve
16 margin, does it not?

17 MR. TABOREK: A. Yes, it does.

18 Q. So your reserve margin would adjust
19 downwards, presumably, if you could predict a greater
20 response in these emergency situations?

21 A. Yes.

22 Q. Can I just now move again to Mr.
23 Taborek, pages 282 and 283 of your direct testimony
24 where you were talking about reliability and you were
25 talking about small generation being more reliable than

1 large generation.

2 - THE CHAIRMAN: I don't think that number
3 can be right.

4 MR. GRENVILLE-WOOD: Sorry?

5 THE CHAIRMAN: His direct testimony
6 wouldn't be on page 283.

7 MR. GRENVILLE-WOOD: Sorry. 2823.

8 Sorry. I skipped a number. 2822 and 2823.

9 Q. I think you indicated that, at least
10 conceptually, that small generation tends to be more
11 reliability than large generation. If that's the case,
12 can we not, therefore, obtain greater reliability
13 within the system from increasing the number of small
14 generation sources.

15 MR. TABOREK: A. Yes.

16 Q. And, following that argument through,
17 that if we put more reliance on the small generation
18 system, then we would not need as great a reserve
19 margin?

20 A. Yes.

21 MR. SNELSON: A. That is all other
22 things being equal. So, if the small generation has
23 the same forced outage rate as the big generation --

24 Q. Has the same...?

25 A. Same forced outage rate as the big

1 generation and the same probability as being available
2 at the time of peak load.

3 Q. We put the preliminary to Mr.
4 Taborek, and he indicated that small generation tends
5 on average, I suppose, to be more reliable than large
6 generation. Are you thing changing the testimony?

7 THE CHAIRMAN: No. No. He's just saying
8 subject to certain factors and he's been giving you the
9 factors.

10 MR. TABOREK: Yes. I answered you in the
11 context of small as preferred to large, other things
12 being equal. When one is given one parameter, other
13 things are equal.

14 MR. GRENVILLE-WOOD: Okay.

15 MS. PATTERSON: Wouldn't there be fewer
16 forced outages if, in fact, small facilities are more
17 reliable?

18 MR. SNELSON: There's two factors. One
19 is that for the same forced outage rate, because of the
20 factors that IPPSO was cross-examining about, the
21 system tends to be more reliable with a large number of
22 small units, rather than a smaller number of large
23 units.

24 There is also a situation that there's a
25 tendency, given a technology, for small units to be

1 more reliable than larger units because they tend to
2 be a little less complex, there are things to go wrong.
3 These effects are accounted for in our reliability
4 model.

5 So, the question of whether the option
6 itself is more reliable, and then there's the question
7 of whether the system more reliable, even if the
8 options are equally reliability, and small options, if
9 anything, tend to be better on both counts.

10 MR. GRENVILLE-WOOD: Q. Okay. Now,
11 presumably part of this whole - I'm not sure who I'm
12 addressing to now - Mr. Taborek, I think, but Mr.
13 Snelson, as usual, will feel free to add or subtract.
14 With respect to the greater number of small generating
15 sources, would it not be fair to say that the more
16 small generations sources you have the fewer
17 transmission lines you would need?

18 MR. TABOREK: A. No. I think that's a
19 separate question as to the geographic dispersion of
20 the small sources. They could either be disbursed or
21 they could be concentrated. That's a separate
22 decision.

23 Q. Okay. Well, take me through that.
24 What do you mean by concentrated? How would you
25 concentrate them?

1 A. Put them all on one site, or more on
2 one site rather than less.

3 Q. Well, you know what I'm trying to get
4 at. I mean, if you have fewer small generating
5 facilities, presumably you would then be serving a
6 community or several communities more directly from
7 these, rather than having them plug directly into a
8 main grid. Is that not correct?

9 A. I don't think I want to start
10 testifying about the design of an alternative to the
11 existing system. I don't think I am an expert on that.

12 Q. I'm not sure I was asking you to
13 testify about the design of an alternative system.
14 We're just discussing whether or not in general terms,
15 first, if you have fewer large generating facilities
16 meeting the demand of the load in the province, by
17 definition you require a great many transmission lines
18 to deliver them.

19 If, on the other hand, we took Mr.
20 Snelson's argument and said, well on both counts small
21 generating sources are more reliability and less likely
22 to break down, we start building more small generating
23 facilities. Would that not mean almost, by definition,
24 that you'd need fewer transmission lines? Am I off
25 base on that?

1 A. Well, if you take as an example our
2 remote communities, those are small communities, first
3 of all that are served with small generation, and they
4 have no transmission linking one with the other. So
5 that that's one alternative which is along the line
6 that your question seems to be going.

7 However, that is not necessarily a very
8 desirable circumstance, and I think one would look for
9 every opportunity to begin to link those communities
10 because those kinds of communities will have very high
11 reserve margins, perhaps 75 per cent or something of
12 that nature. You can make an enormous saving in
13 reserve margin by constructing a transmission line
14 between two or more communities. Now, the reason is
15 isn't done in the remote areas is because of the long
16 distances that are involved.

17 What you have postulated is building
18 those in higher density areas, there would be a lot of
19 them the distances would be smaller, and I think one
20 would construct transmission lines between them.

21 So that's why, having reached that point,
22 I said that I don't think I would like to give an
23 off-cuff answer to a redesign system. I don't think I
24 can do that.

25 Q. Okay. Can I move now to the

1 environment division. Thank you, Mr. Taborek.

2 Could you tell me a little bit about the
3 sort of advice the division, your environment division,
4 gives to planners and managers at Hydro regarding
5 public perceptions of the existing system?

6 For example, is Hydro taking into account
7 potential or actual public resistance to large
8 hydraulic or fossil fuel or even nuclear generation
9 facilities? To what extent do you look at the public
10 perception and advise management and planners?

11 MS. RYAN: A. The role and
12 responsibilities of the environment division were
13 provided in an interrogatory 2.14.38, and they
14 specifically do not include the responsibility to
15 advise on public perception. That, in fact, is a
16 responsibility of our corporate relations branch.

17 Q. So, is it then fair to say that you
18 in your analysis as a division take no account of the
19 public feelings about or perceived public views about
20 issues?

21 A. Which specific analysis are you
22 talking about?

23 Q. Well, let me give you an example.
24 We're now going through a demand-supply process, which
25 is scheduled to take a couple of years. Following on

1 that, presumably there are going to be some
2 site-specific hearings with respect to some of the
3 projects.

4 Now, if the planning of Hydro is such
5 that they make plans with respect to having an approval
6 take place on such-and-such a date and their planning
7 taking that into account, would they not come to you or
8 would you not go to them and say: "Well, you know,
9 this process is likely to be subjected to increasingly
10 more intense public scrutiny because of the
11 environmental division becoming aware of this because
12 the work we do, people are more and more concerned with
13 intrusive projects in their community. Therefore it
14 might take longer and be more difficult." You don't do
15 any of that?

16 A. Ontario Hydro does. The specific
17 socio-economic implications of our plans and projects
18 and the community impacts of our plans and projects
19 are, in fact, taken into account by Ontario Hydro as a
20 whole, and Corporate Relations Branch specifically. If
21 you're talking to me as a representative of environment
22 division, then we are certainly and participate, but it
23 is not we who have the lead role.

24 Q. I understand from what you said you
25 don't have the lead role in this, but do you monitor,

1 from the point of view of Hydro, the sensitivity of the
2 public, at least the environmental sensitivity of the
3 public to your activities? That's not part of your
4 role; is that what I'm understanding you to say?

...

1 [3:38 p.m.] A. In any project that we are involved,
2 we would certainly be aware of what is happening in
3 that area, but we don't have any responsibility, that
4 is correct. But that is not to say that it doesn't get
5 done.

6 Q. I am sorry?

7 A. There are others who have that
8 responsibility and carry it out within the
9 organization.

10 Q. So, is the role of environment
11 division limited then to examining the impact of
12 existing activities and taking steps to meet legal
13 requirements?

14 A. The role of the environment division
15 is to provide a focus on the environment and to
16 encourage those bodies within Ontario Hydro, and line
17 managers who have environmental responsibility, to
18 proceed in that direction. I don't really understand
19 what you're asking me if we do.

20 Q. Well, I'm trying to see if, as part
21 of your -- well, I guess, is it advocacy role within
22 Hydro?

23 A. That would be part of it.

24 Q. Right, so playing an advocacy role,
25 presumably you'd get your input from public perceptions

1 and public input and public concerns.

2 A. To play an advocacy role, we do not
3 have to do it all ourselves. We rely on others within
4 the organization, and there are a lot of others within
5 the organization who have expertise in specific
6 environmental areas, and studying the socio-economic
7 and community impacts is one of those specialty areas
8 where we rely on other people, and I believe summaries
9 of the types of socio-economic analyses that we carry
10 out are summarized in the 1989 State of the Environment
11 Report.

12 Q. The role you play, from what I can
13 understand you are saying now, is that you do play an
14 advocacy role within the department, but you draw upon
15 the expertise of others within Hydro to put together
16 criteria and standards of that kind, and then what do
17 you do with them?

18 A. With respect to what sort of
19 situation?

20 Q. Well, let's talk about the particular
21 situation you are facing right now with respect to the
22 DSP. Have you done an analysis of the environmental
23 impacts of the DSP? I presume you have.

24 A. The environmental analysis was filed
25 as an exhibit with these hearings, and certainly

1 environment division had a role to play in that, but it
2 was not something that we alone did.

3 Q. All right, then were you playing the
4 lead role in doing that?

5 A. We certainly played a very active
6 role. However, there is other strong expertise in the
7 environmental assessment area within the corporation,
8 specifically in the design and development generation.
9 They played a large role as well.

10 Q. I guess what I'm trying to find out
11 is when you say you play an advocacy role, what do you
12 see as your mandate? Maybe that is a simpler question
13 to put to you. What is the mandate? What sorts of
14 things do you advocate?

15 A. Again, that information has been
16 provided in response to an interrogatory. Generally,
17 what we are trying to do is advocate that Ontario Hydro
18 do more in the area of environmental protection and
19 improved environmental performance. And again, it is
20 specifically Interrogatory 2.14.38.

21 Q. All right. From that perspective, do
22 you have a role in looking at particular technologies,
23 if you want to call them alternative technologies, and
24 assess their environmental impact, and pass that
25 information on to, let's say, the planning department?

1 A. That sort of technical assessment
2 would be done by the alternatives group in our design
3 development generation division.

4 Q. That has nothing to do with the
5 environment division then?

6 A. I think what it is important to
7 remember is that environmental management is a
8 distributed responsibility in Ontario Hydro. That is
9 the only way that it will work. If each manager
10 recognizes that environmental protection is an
11 important part of his or her responsibilities, we have
12 specific line organizations that have been established
13 as technical support groups with environmental
14 expertise in each of the major business areas that we
15 have.

16 Environment division is a very small
17 division, six or seven people essentially, to try and
18 bring a focus and make sure things do not fall between
19 the cracks and that the environment is, in fact, being
20 considered. But the specific analyses that you are
21 talking about would be done by the line group that has
22 responsibility for new generation.

23 Q. So, you don't see your role then as
24 in any way attempting to encourage Hydro as a corporate
25 entity to embark upon less environmentally intrusive

1 activities?

2 A. That is part of our role, and we are
3 carrying that role out.

4 Q. Could you tell me how then, in terms
5 of specifics? How would you go about advocating less
6 environmentally intrusive activities to Hydro
7 management?

8 A. We participated in commenting on the
9 Demand/Supply Plan preparation and the environmental
10 analyses, and so our comments are, in fact, reflected
11 in those documents. We participate in other working
12 groups and are aware of other technologies that are
13 being looked at, and certainly within planning branch,
14 we have a whole research division that do developmental
15 work on new technologies and emerging technologies, and
16 we encourage those people in generation, looking at
17 alternative technologies, to do so.

18 Q. Have you done anything with respect
19 to solar technology in that context?

20 A. My understanding is that our design
21 and development generation people are, in fact,
22 assessing a whole range of alternative technologies,
23 and I am not specifically aware of the state of that
24 document--

25 Q. I'm asking...

1 A. --or the extent to which--

2 Q. Sorry, go ahead and finish.

3 A. --or the extent to which solar has
4 been reviewed.

5 Q. Within your department, within your
6 division, you haven't got any information from anywhere
7 which you could then use as a basis for advocating
8 solar technology within the whole of Hydro?

9 A. Could you please repeat that?

10 Q. On the basis of what you answered a
11 moment ago, can I take it then that you don't have any
12 information or analysis with respect to solar that you
13 could use in the context of advocating it within the
14 whole of Hydro?

15 A. No, I can't agree with that, because
16 one of the strengths that we have is the ability to
17 contact the technical experts within the organization,
18 when we need that information, and so, while I may not
19 be able to give it to you right now, we have the people
20 that I would draw on to get that information.

21 Q. Well, have you got any information
22 that you have been using to advocate the use of solar
23 within Hydro?

24 A. Other than the projects that Mr.
25 Snelson has already referred to, I don't have any

1 additional information to add.

2 MR. SNELSON: A. But there will be
3 additional information.

4 Q. Sorry?

5 A. There will be additional information
6 brought, probably, by Panel 7. That is where the
7 discussion of technical, economic and environmental
8 aspects of alternative energies will be brought.

9 Q. That may very well be, Mr. Snelson,
10 but...

11 THE CHAIRMAN: I think this is a good
12 place to stop for a break.

13 THE REGISTRAR: Hearing will recess for
14 15 minutes.

15 ---Recess at 3:48 p.m.

16 ---On resuming at 4:09 p.m.

17 THE REGISTRAR: Please come to order.
18 This hearing is again in session. Please be seated.

19 MR. GRENVILLE-WOOD: Mr. Chairman.

20 Q. A couple of questions still to you,
21 Ms. Ryan. Is it fair to say that, in fact, your
22 department is not doing any work at assessing the
23 environmental costs, both internal and external, of
24 existing technologies? Is that a correct statement?

25 MS. RYAN: A. No, I don't think it is

1 fair to say.

2 Q. Then what aspect of the statement is
3 not fair?

4 A. I think there are a lot of areas
5 within Hydro doing work, and to the extent that we
6 encourage it or are knowledgeable about it, that, in
7 fact, is a participation.

8 Q. The question was a bit more specific
9 than that. That your department per se does or does
10 not do any work at establishing the environmental cost
11 of existing technologies, both internal and external.

12 A. And by environmental cost, do you
13 mean -- could you please define your meaning of cost?

14 Q. There are two kinds of cost. One is
15 the cost in terms, when you talk about environment, the
16 external costs which mean impact on the environment per
17 se, and when you talk about it internally, it is the
18 cost of meeting what you would establish as your own,
19 you say you advocate, going beyond even the existing
20 regulations. The cost of doing that.

21 A. Okay, in fact, I think what you are
22 calling an internal cost, we call environmental
23 spending. So, it is what Ontario Hydro spends on
24 meeting its environmental requirements, and, in fact,
25 we have compiled that information, and it was presented

1 in last year's State of the Environment Report.

2 Q. What about the environmental cost
3 external of existing technologies? Do you assess that?
4 It was the impact on the environment of existing
5 technologies, what your actual activities are today.
6 Do you assess the environmental cost of those?

7 A. The assessments of emissions from
8 various technologies would, in fact, be carried out by
9 the specialty groups with the knowledge in those
10 technologies.

11 Q. Do I take that answer to mean, you
12 don't do it?

13 A. We physically do not do the work. We
14 would be aware of the results of studies.

15 Q. Do you have studies on the external
16 costs of any of the major generating facilities that
17 you have? Do you have those studies available?

18 A. If you are talking cost as a dollar,
19 no. If you are talking cost as an emission or a
20 potential impact, I believe the environmental analysis,
21 which is an exhibit for these hearings, does give the
22 quantities of emissions or resource use or effluents
23 from each of the technologies.

24 Q. Do you have, generated by your
25 department, or access to the background information

1 that generated that report?

2 A. There was an interrogatory answered
3 on that, and I can't find the number right now, but it
4 did, in fact, provide the background assumptions that
5 were used in preparation of the environmental analysis
6 report.

7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
...

1 [4:15 p.m.] Q. And does it address the external
2 costs of these various technologies?

3 A. It addresses the amounts of emissions
4 and the resource use and the amounts of effluents from
5 these various technologies.

6 Q. So, it doesn't do a cost analysis; it
7 merely quantifies the emissions, for example, of fossil
8 fuel?

9 A. That's correct, it quantifies
10 emissions and resource use.

11 THE CHAIRMAN: It doesn't do an analysis
12 in dollars terms.

13 MS. RYAN: That's correct.

14 MR. GRENVILLE-WOOD: Q. Is your
15 department undertaking any studies in this area? In
16 other words, are you trying to quantify as the
17 environment division, in dollar terms, the
18 environmental impact of current activities of Hydro?

19 THE CHAIRMAN: And we are talking now
20 about what is referred to as external costs as opposed
21 to internal costs?

22 MR. GRENVILLE-WOOD: Yes, external.

23 MS. RYAN: The environment division at
24 this time is not compiling external costs to the
25 environment for those technologies in dollar terms, no.

1 MR. GRENVILLE-WOOD: Q. So, you would be
2 in no position, really, to compare technologies with
3 respect to their environmental cost or the external
4 environmental costs?

5 MS. RYAN: A. There are a number of ways
6 of comparing technologies, and the one that we had
7 chosen was quantifying emissions and resource use.

8 Q. All right. And as I'm trying to say,
9 you are not in a position then, to compare technologies
10 on an impact basis with respect to cost, but you say,
11 if I hear what you are saying now, that you have got an
12 analysis of impact with respect to emissions and
13 resource use? Anything else?

14 A. It's covered in the environmental
15 analysis, which looked at resource use, emissions to
16 air, emissions to water, socio-economic impact and, I
17 believe, community impact.

18 Q. Go ahead. I will let you find what
19 you are looking for.

20 A. The resource use that was used looked
21 at fuel, land use and water use. The emissions,
22 effluents and waste looked at air, water, waste. The
23 socio-economic environment looked at employment,
24 regional development, local community impact, special
25 or sensitive interest, lifestyle, distribution of risks

1 and benefits and social acceptance.

2 Q. You say "looked at." What do you
3 mean by that exactly?

4 A. They were the criteria used to
5 evaluate the various options.

6 Q. Okay. And you did that within your
7 division?

8 A. No. As I pointed out, we
9 participated as part of a larger team which drew on the
10 technical expertise required to do it.

11 Q. The thrust of my question is very
12 simple, I think, and that is: Are you doing any
13 analysis within your division with respect to those
14 areas of impact to try and quantify the impact in terms
15 of dollars. And the answer is no, I understand, on all
16 those headings?

17 A. That's correct.

18 Q. Okay. Last question, Mr. Snelson, to
19 you. It arises out of earlier exchanges, and it is
20 simply this: Is my understanding correct, that when
21 you look at the existing system your characterization
22 of it would be that if there would be a choice made by
23 this Board, that the choice would be - I think Mrs.
24 Formusa referred to it earlier as - a no alternative.

25 In other words, that the choices are

1 either you have the existing system with all its
2 warts - depending on your perspective, maybe it doesn't
3 have warts - or something that you are proposing in the
4 DSP. Is that a fair way of putting it? In other
5 words, do you see it in terms of a no alternative, no
6 changes to the existing system, or the DSP?

7 MR. SNELSON: A. I don't think I am
8 expert in interpreting the requirements of the
9 Environmental Assessment Act. But if a no alternative
10 means no changes to the existing system, then it would
11 essentially mean no demand management, no NUGs, no new
12 supply.

13 I think the options and the alternatives
14 that are available include a wide range of combinations
15 of those various types, and we are seeking approval of
16 one specific set.

17 MR. GRENVILLE-WOOD: Thank you.

18 Those are my questions, Mr. Chairman.
19 Thank you very much.

20 THE CHAIRMAN: Thank you, Mr.
21 Grenville-Wood.

22 DR. CONNELL: Mr. Snelson, some time ago
23 during Mr. Grenville-Wood's questioning you made an
24 observation that solar energy, presumably of the
25 photovoltaic character, had relatively little

1 environmental effect except - and then you qualified
2 it - except possibly with respect to manufacturing.

3 I presume you were thinking in terms of
4 relatively small scale, but would you still hold that
5 view if one was thinking in terms of, let us say, a
6 thousand megawatts of solar generation? Do you think
7 solar generation on that scale could be accommodated
8 with minimal environmental impact?

9 MR. SNELSON: If it's one thousand
10 megawatts of solar generation in one location, it would
11 cover an enormous area of land that would have
12 environmental and social impacts.

13 I think that the most likely form of use
14 of solar photovoltaics, apart from the remote
15 communities, is distributed, and I am sure Mr.
16 Grenville-Wood will probably agree with me here, is
17 that it may very well be distributed such as on
18 rooftops or other such locations, in which case it
19 might have relatively small environmental impact,
20 though if I have photovoltaic cells on my roof, I am
21 not sure I would be very pleased if my neighbour grew a
22 tree.

23 DR. CONNELL: Thank you.

24 THE CHAIRMAN: Any further questions, Mr.
25 Grenville-Wood?

1 MR. GRENVILLE-WOOD: No.

2 THE CHAIRMAN: Thank you.

3 Ontario Natural Gas?

4 Dofasco?

5 MR. BADER: Good afternoon. I should
6 introduce myself. My name is Michael Bader, B-A-D-E-R,
7 and I appear on behalf of Dofasco.

8 Now, I have a number of questions, and
9 the first question I will be directing to is to Mr.
10 Taborek. And I will be referring to Volume 16,
11 transcript of the proceedings on Tuesday, May 21. I
12 will wait until a copy this transcript is provided to
13 you. I don't know if the Board has copies of the
14 transcript.

15 THE CHAIRMAN: Are you going to refer to
16 lengthy extracts?

17 MR. BADER: I believe I will. I will be
18 taking the witness to a particular page and line
19 references.

20 THE CHAIRMAN: But you will be reading
21 the quotes?

22 MR. BADER: Yes, I will read them.

23 THE CHAIRMAN: That is fine.

24 MRS. FORMUSA: We are just getting a
25 copy.

1 MR. BADER: It may assist the witness to
2 have a copy of the transcripts so, hopefully, my
3 questions will be understandable.

4 CROSS-EXAMINATION BY MR. BADER:

5 Q. You have a copy of the transcript in
6 front of you?

7 MR. TABOREK: A. Volume 16?

8 Q. Yes, it's Volume 16. And perhaps if
9 I can, I would like to take you specifically to -- the
10 specific reference to page 2728 of that transcript.
11 And, in order to put the passage I will be quoting in
12 proper context, I believe you have to back up to page
13 2726. This is an extract from a fairly long answer you
14 were giving. Do you see beginning at line 20, Mr.
15 Taborek?

16 A. Yes.

17 Q. And let me just read it. The
18 question is:

19 "And I would like to add a third term,
20 and that's reliability. How do you
21 define it and how does it relate to
22 capacity and energy?"

23 At this point in time, I understand from
24 reading the transcript you were referring to those two
25 other aspects, capacity and energy, and now you were

1 directing your mind specifically to the issue of
2 reliability of the source.

3 A. Yes.

4 Q. And you will see on page 2727, again
5 at line 4, this is part of your answer where you say:

6 "By contrast, electricity must be
7 produced when it is demanded. This is a
8 phrase that you often see in describing
9 electricity. And it is actually quite a
10 serious phrase because if the capacity is
11 not there to meet the demand, some very
12 destructive effects can occur."

13 Do you see that passage there?

14 A. Yes.

15 Q. I take it the rest of that page, the
16 destructive effects that you are addressing are simply
17 the destructive effects on the generators of
18 electricity?

19 A. Yes. On the electricity system,
20 generation and transmission.

21 Q. That's right. The generation of that
22 electricity for the customer?

23 A. Yes.

24 Q. And then we turn over to page 2728,
25 and here beginning at line 2, you say:

1 "We basically have to provide the
2 electricity when needed, or to cut the
3 load to customers. And what we do in
4 that instance is we generally try to
5 rotate those cuts among different
6 customers so that the inconvenience is
7 shared equitably.

8 By and large, people are willing to
9 tolerate this kind of thing if it is on a
10 rare occasion and with good reason."

11 I will just stop there from my quote. I
12 would like to ask you this question: Are there
13 customers whose electricity supply cannot be
14 interrupted?

15 A. Yes.

16 Q. And perhaps can we categorize those?
17 Would there be, for example, certain essential
18 services - hospitals - whose electricity supply must be
19 guaranteed, so to speak?

20 A. Yes.

21 Q. Now, in addition to essential
22 services, do we have - and again this is my term, and
23 if you are having difficulty with it, we will perhaps
24 find a better time - are there essential industries
25 whose electricity supply cannot be interrupted?

1 MR. BARRIE: A. Perhaps I could assist.

2 Q. Certainly. Jump in any time.

3 A. To the best of my knowledge, we do
4 not give preferential treatment to any given industry.
5 I am talking about firm customers.

6 Q. Yes.

7 A. All firm customers are equally firm
8 in that context.

9 There are a number of special cases, as
10 you pointed out, hospitals, where we strive to give
11 them some added reliability. But I don't know of any
12 others.

13 Q. By any others, no one other than a
14 hospital would be a customer whose electricity supply
15 cannot be interrupted?

16 A. Hospitals -- there may be other
17 essential public facilities. I am trying to think of
18 other examples other than hospital because I don't want
19 to be tied to just hospitals, but none are springing to
20 mind right at the moment. I don't know that there are
21 any industries that are specifically exempt from any
22 cuts.

23 Q. So, the ones that would be would come
24 under the rubric essential public facilities, which
25 would include hospitals?

1 A. Yes.

2 Q. Are there any others that you can
3 think of or name for us here?

4 A. No.

5 Q. Now, as I introduced myself this
6 afternoon, my client is Dofasco, and I take it that is
7 a company that's known to you?

8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24 ...
25

1 [4:30 p.m.] MR. TABOREK: A. Yes.

2 Q. And I take it my client would not
3 fall into the category of essential public facilities?

4 A. Correct.

5 Q. Now, going back to this passage that
6 I read to you at 2728 about rotating cuts among
7 different customers, would I be correct in concluding
8 that after removing the essential public facilities
9 from customers whose services can be interrupted, you
10 are, in fact, reducing the pool of customers upon whom
11 the burden must fall to have their supply reduced?

12 MR. BARRIE: A. Yes. But as I pointed
13 out, the exemptions are few and far between. The
14 majority of firm are equally firm.

15 Q. But it's equally correct that we have
16 to then look at a perhaps narrower pool of customer and
17 given the fact that there are those essential public
18 facilities whose demands cannot be interrupted?

19 A. Yes, but it is a very small
20 percentage.

21 Q. I'm going back to this passage at
22 2728, when the term or the expression is used that the
23 inconvenience is shared equitably - those are the exact
24 words that you used - it's only shared among those who
25 do not fall within an essential public facility?

1 A. Yes.

2 Q. Now, perhaps I will address this
3 question specifically and ask Mr. Taborek, specifically
4 to you, since it's your testimony here, you used
5 word -- and again it's at line 6 on page 2728, you used
6 the term "inconvenience" when referring to the effect
7 upon customers whose electricity needs must be cut
8 back; is that correct?

9 A. Yes.

10 Q. Now, one definition of inconvenience
11 is annoyance. Would you accept that from me?

12 A. Yes.

13 Q. I believe it's the Webster's
14 dictionary definition.

15 Are you suggesting then that a temporary
16 outage is just an annoyance to industries?

17 A. No.

18 Q. Is it that you would have used or
19 chosen to use a different word than inconvenience to
20 describe the effects on industries when a cutback is
21 required?

22 A. No. I think that's a reasonable
23 word.

24 Q. So, you mean inconvenience, but you
25 don't mean it to mean an annoyance?

1 A. That's correct. It can have a wide
2 range of meanings.

3 Q. Perhaps you can tell us what you
4 meant by inconvenience then.

5 A. Whatever the impact of a one-hour
6 rotating load cut on the person is.

7 Q. Now, in terms of impact on the
8 generator at page 2727, you used the words "destructive
9 effects can occur."

10 A. Yes.

11 Q. Is that a possible impact on a
12 customer as you used the term "inconvenience" on 2728,
13 as you have just expanded? Could it include that?

14 A. It includes a wide range of
15 possibilities including some very serious ones.

16 Q. Would I be correct in stating that
17 customers like my client, Dofasco, are dependent upon a
18 continuous and reliable source of electricity?

19 A. Yes.

20 Q. And would you agree with me --

21 A. If I may, those words are not used in
22 the sense of an absolute, but with respect to a
23 criteria.

24 Q. Yes. Generally speaking, clients,
25 like Dofasco, and perhaps other large industries, look

1 to Hydro to provide this dependable source of
2 electricity which it has in the past?

3 A. Yes. And we, in turn, have described
4 the criteria that we use to determine that degree of
5 reliability.

6 Q. Let me use this analogy when we are
7 dealing with power outages. To a homeowner, the
8 consequences of shutting of an air conditioner may well
9 affect that individual's present environment
10 sufficiently to chase the consumer, if he's like
11 myself, to the closest cinema that has air
12 conditioning. But to someone like my client, Dofasco,
13 the consequences of an outage is not simply flicking
14 the switch and walking away to the cinema.

15 A. That is correct. We have, of course,
16 surveyed customers and determined the relative impact
17 by customer group of outages of that nature.

18 Q. You mentioned surveys. Would the
19 survey include clients or individual consumers such as
20 my client, Dofasco?

21 A. Yes.

22 Q. And what conclusions have you arrived
23 at as a result of those surveys?

24 A. The survey results are recorded in
25 two documents, Exhibit No. 140, where some of the early

1 survey results for various customer classes are
2 reported in figure 2-4, for example, and in Exhibit 87
3 where the updated numbers we are now using are also
4 reported

5 Q. And without going through those - I
6 realize the panel has them - is there any kind of
7 conclusion that you have arrived at with respect to --

8 A. The industrial costs are higher than
9 the residential, as reported to us.

10 Q. Besides addressing costs -- and I
11 take it you mean financial costs?

12 A. Yes, financial costs.

13 Q. Does it also address impacts on
14 issues of safety towards employees?

15 A. Yes.

16 Q. And what do you find there from your
17 survey?

18 THE CHAIRMAN: You are now looking at one
19 of the exhibits; is that right?

20 MR. TABOREK: No, sir. This is backup
21 information.

22 THE CHAIRMAN: Oh, all right. Thank you.

23 MR. TABOREK: And, in the course of doing
24 the surveys, one of the topic areas was hazards of
25 interruptions.

1 Large users, 34 per cent of respondents
2 stated that serious hazards exist for humans when an
3 emergency interruption exceeds one hour, 16 per cent
4 reported serious hazard to the environment for a
5 similar interruption.

6 In the case of small industrial users, 22
7 per cent of respondents stated that hazards would be
8 created. There are no reports on the residential.

9 On the large farm, 71 per cent of
10 respondents stated that hazards would exist to humans,
11 livestock and crops. Retail trade, 30 per cent of
12 respondents stated that hazards might exist. Offices,
13 55 per cent of owners and 17 per cent of tenants stated
14 that hazards might exist. And institutions, 45 per
15 cent of the respondents stated that hazards might be
16 created.

17 MR. BADER: Q. Are the kinds of hazards
18 that are referred to explicated any further, or broken
19 down any further into headings?

20 MR. TABOREK: A. No. Not in the
21 information I have.

22 Q. Perhaps I will just jump ahead for a
23 moment, and this may be a question better addressed to
24 Mr. Barrie, is that something that Hydro considered or
25 took into consideration when looking at or creating

1 their reserve margin?

2 A. I will respond to that. The direct
3 costs reported by these various classes of people in
4 these surveys was used to set the reserve margin.

5 Q. And just so that I understand, by
6 direct costs, you include the financial costs, is that
7 one of the components?

8 A. It is the costs that they believe to
9 incur as a result of the outage, the direct cost of the
10 outage. So that if they, for instance, made some
11 capital investment as a result of it or took some other
12 measure, then that would be included. It was their
13 judgment to describe the cost.

14 Q. Okay. Just so that I understand when
15 we use this term "costs," are we also addressing the
16 costs that can be associated with increasing potential
17 danger or creating a potential dangerous situation to
18 employees?

19 A. No, unless they took some action as a
20 result to cover that.

21 THE CHAIRMAN: I'm sorry. I didn't get
22 that last part.

23 MR. TABOREK: No. If they took actions
24 as a result --

25 THE CHAIRMAN: Which cost them money.

1 [4:45 p.m.] Q. And perhaps, I don't know if you
2 could help me on this based upon your personal
3 knowledge, but the effect of the electrical
4 interruption of service not only affects the safe
5 operation of equipment, which can include pollution
6 equipment, but also a safe environment for workers?

7 A. I basically would go back to the
8 responses we got to our survey and use that as an
9 answer.

10 Q. Other than the survey, is there
11 anything else, any other experience you can draw upon
12 to assist me here?

13 A. No.

14 Q. So, if I can again take you back to
15 page 2728 of your testimony, at line 8 to 10, where you
16 say:

17 "By and large, people are willing to
18 tolerate this kind of thing if it is on a
19 rare occasion with good reason."

20 Would you agree with me that it will be
21 tolerated, but done so with some difficulty?

22 A. Yes.

23 Q. Not only with some difficulty, but
24 for some concern with respect to the operations of a
25 particular industry, including operating in a way which

1 would enhance the safety to its workers?

2 A. Yes.

3 Q. Now, again the next questions deal
4 with this development of the reserve margin, the
5 operating reserve margin. Again, perhaps Mr. Barrie
6 can help here. If you can, please feel free.

7 MR. BARRIE: A. If it is in the
8 operating reserve margin, yes. The planning reserve
9 margin, Mr. Taborek is more knowledgeable.

10 Q. I believe I will be addressing it in
11 terms of the operating reserve margin. The figure that
12 has been used is 21 to 24 per cent, if I have it
13 correctly.

14 MR. TABOREK: A. Would you like to
15 ask -- I think that is probably planning reserve, but
16 if you would go on with it...

17 Q. Is that planning reserve? Let me
18 just check who was answering the question. I
19 apologize.

20 Again, it is at page 2824, beginning at
21 page 2824. I don't know who was answering the question
22 at this time, but...

23 A. I think that is me.

24 Q. Is it? Thank you. 2824 through to
25 2825, the question I would ask you, is that I

1 understood - and correct me if I'm wrong - that the
2 creation of a reserve margin is a minimum for unplanned
3 outages. Do I read that correctly?

4 A. Excuse me, minimum for unplanned
5 outages?

6 Q. Yes.

7 A. I'm not sure...

8 Q. It is the minimum reserve that you
9 would have for an unplanned outage.

10 A. Well, if I'm understanding you
11 correctly, I may not, it generally represents a target
12 that we aim for. And then as the years go by and we
13 aim for that target, we would sometimes go lower and
14 sometimes above that number.

15 Q. Let me use your term.

16 A. Is that target?

17 Q. Yes.

18 A. Target.

19 Q. Can I then put the word minimum in
20 front of it and say it is a minimum target? At any
21 particular time that you use...

22 A. No, it is not a minimum target. It
23 is a target. The extent it might be a minimum is, we
24 do mention a range of between 20 and 24, and in that
25 context the 20 might be the minimum of the target, and

1 the 24 the maximum.

2 Q. I was using that range, the higher or
3 the lower to suggest that the lower end be the minimum.

4 A. We would not like to target below 20.

5 Q. That is fine. I apologize. That was
6 what I was trying to get at here. That using that
7 range, the 20 per cent, the lower figure, it would be
8 the minimum target range for a reserve--

9 A. Yes.

10 Q. --for which you feel comfortable in
11 order to meet the demands.

12 A. Yes.

13 Q. Perhaps you can help me here and tell
14 me the kind of factors that were taken into
15 consideration to develop this range for reserve.

16 A. Essentially, two factors determine
17 the uncertainty, namely variations in performance of
18 the generation, and variations in the load over what we
19 expect. Essentially these, they give us the
20 probability of various amounts of unsupplied energy.
21 We use that unsupplied energy with customer costs
22 determined from surveys to determine the cost to the
23 customer of the unsupplied energy.

24 And then on the other hand, we look at
25 the cost of operating systems with different levels of

1 reliability, and we combine those two, and we look for
2 a minimum total customer cost. That is the analytical
3 approach.

4 Then we check that by reviewing our own
5 experience and by reviewing the experience of other
6 utilities, and finally make a judgment on the
7 appropriate reserve margin as a result of that.

8 Q. And in doing that or coming up with
9 that figure, would you take into consideration, for
10 example, the amount of time it would need for someone
11 like my client to adapt to an outage? It would take
12 some time for them to manage the operations in a safe
13 way, in order to be able to expect less electricity
14 coming, rather than more.

15 A. To the extent that it is reflected in
16 the customer damage costs.

17 MR. BADER: Those are all the questions I
18 have. Thank you.

19 THE CHAIRMAN: Thank you. I don't know
20 who is next. Who is next? Are you next?

21 Wouldn't it be a bit more convenient to
22 start in the morning, rather than take ten minutes
23 tonight?

24 MR. STARKMAN: That would be fine.

25 THE CHAIRMAN: We will start tomorrow

1 with the Coalition of Environmental Groups, and we are
2 missing, or absent without leave is Ontario Natural
3 Gas, but I guess that will be straightened out.

4 MS. BLACKBURN: Mr. Chairman, we will be
5 ready to go at ten, if you prefer.

6 THE CHAIRMAN? Is that all right with
7 you, Mr. Starkman?

8 MR. STARKMAN: That is fine.

9 THE CHAIRMAN: How long do you plan to
10 be?

11 MS. BLACKBURN: Forty-five minutes.

12 THE CHAIRMAN: All right, thank you.

13 THE REGISTRAR: This hearing will adjourn
14 until 10:00 o'clock tomorrow morning.

15
16 ---Whereupon the hearing was adjourned at 4:52 p.m. to
17 be resumed on Tuesday, June 4, 1991, at 10:00 a.m.
18
19
20
21
22
23
24

